

LEGISLATIVE NOTES

Hospital Workers Collective Bargaining

AB 17 (Charles Wilson, D.), establishing collective bargaining machinery for hospital and institutional workers, has cleared the Assembly committee on Industrial Relations over the opposition of hospital administrators. The measure applies to private hospitals and institutions, both proprietary and nonprofit, and to district hospitals.

Under the bill, the state Conciliation Service would be the administrative agency in the determination of bargaining units and conduct of representation elections. Compulsory mediation would be required when negotiations fail to resolve disputes over wages, hours or working conditions.

Like many other important bills, AB 17 is hung up in Assembly Ways and Means waiting for clearance to the floor on approval of a small administrative appropriation implied in the bill. Until the state budget is approved and sent to the floor, this will be true

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CIVIL RIGHTS CONFERENCE CALL SENT TO AFFILIATES

Affiliates of the California Labor Federation, AFL-CIO, this week received invitations to participate in the 1961 legislative conference on civil rights to be convened on April 15-16-17 by the California Committee for Fair Practices (CCFP).

In a covering letter forwarding the conference call, state AFL-CIO Secretary-Treasurer Thos. L. Pitts noted that the CCFP is the coordinating body with which organized labor is working to secure improvements in pressing civil rights legislation.

Over 300 delegates from labor and civic organizations throughout the state are expected to attend the three-day session, to be held in Sacramento.

Governor Edmund G. Brown, Lt. Governor Glenn M. Anderson, and Attorney General Stanley Mosk will be among the state leaders addressing the conference.

In support of Hawkins' Fair Housing Act (Assembly Bill 801) and other Civil Rights legislation, community leaders are being summoned to convene in Sacramento to . . .

Review the progress of AB 801 and other civil rights measures;

Analyze the issues and arguments;
Study legislative techniques and observe legislative processes;

Visit with Senators and Assemblymen;

Prepare testimony and documentation in support of pending bills;

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THOS. L. PITTS
Executive
Secretary-Treasurer

Weekly News Letter

Vol. 3—No. 9
Mar. 24, 1961

Published by California Labor Federation, AFL-CIO



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MAR 27 1961

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BERKELEY

FUND TRANSFER MADE FOR DISABILITY INSURANCE BENEFIT PAYMENTS

Irving H. Perluss, Director of Employment, announced this week that he was requisitioning some \$9,500,000 from California's account in the Unemployment Insurance Trust Fund in Washington, D.C. for the payment of state unemployment disability insurance benefits.

Perluss' action, long advocated by the state AFL-CIO, was taken to prevent an unnecessary waste of worker contributions used to finance the state disability program.

At the present time, Perluss pointed out, "the state Disability Fund has no cash and will have none until May 1, when first quarter of 1961 disability tax payments are made, although the

Disability Fund's portfolio contains \$58,500,000 in United States government bonds."

These bonds, however, were purchased in the period 1946 to 1957, and their present market value is only \$55,195,000 — some \$3,315,000 less than their par value. (The drop in market value is due to the increase in interest rates since their purchase under the former Eisenhower Administration.)

"Thus, to sell the bonds at this time prior to their maturity to provide cash would result in an actual loss to workers of this state of well over \$3,000,000", Perluss said.

In order to avoid the loss, Perluss resorted to funds in the unemployment insurance trust fund which are also available for the payment of disability benefits.

These "available funds" are based on worker contributions made into the unemployment insurance trust fund before organized labor secured the enactment of the state disability program in 1946. When the program was enacted, the earmarked worker contributions were made available for D.I. benefits.

As of January 31, 1961, the worker contributions remaining in the unemployment insurance trust fund amount to \$103,243,115, plus \$35,328,711 in earned interest.

The \$9,500,000 requisitioned by Perluss will be taken out of the earned interest, leaving the entire \$103 million in contributions intact.

The Director's action marks the first time any of the available funds have been used, despite the clear authority resting with the Department of Employment

State Report—Workmen's Compensation Benefits Lagging Badly

A full 43 percent of injured workers suffering temporary disabilities are being denied workmen's compensation benefits equal to the 61.75% wage-loss compensation standard set forth in state law, State AFL-CIO Secretary-Treasurer Thos. L. Pitts said today.

This startling inadequacy in our workmen's compensation law, Pitts said, is revealed in a new report by the state Division of Labor Statistics and Research analyzing the weekly wages of some 11,835 injured workers during the month of September, 1960.

The report notes that "about 43 percent of all employees injured on the job in September 1960 earned more than \$105.26, the amount of earnings necessary to qualify for the maximum

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LEGISLATIVE NOTES

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of all bills carrying appropriations which have been okayed by policy committees.

Session Midpoint

With the 1961 legislative session half over, legislators and capitol observers alike are talking about the slow pace of the session. If the big stuff isn't still in policy committee, it's most likely to be backed up behind the budget bill in Senate Finance or Assembly Ways and Means committees. The great bulk of the Federation's legislative program is still waiting first hearing, but a number of them are on deck and will be coming up fast. Affiliates should watch closely for weekly committee setting announcements in Newsletter carried in each issue starting on page 2.

Fed Bills Reaching Floor

This week, three Federation-Sponsored measures managed to reach the Assembly floor. One has been defeated, another approved, and the third is having trouble.

Approved this Tuesday and sent to the Senate was *AB 697 (Gaffney, D.) broadening the scope of specialty contractors requiring licenses. The vote, 44 to 20, was as follows:

Ayes—Bee, Britschgi, Burton, Busterud, Cameron, Carrell, Casey, Chapel, Cologne, Coolidge, Crown, Cunningham, Davis, DeLotto, Dills, Elliott, Francis, Gaffney, Garrigus, Grant, Hawkins, Hicks, Kennick, Kilpatrick, Knox, Lunardi, Marks, McMillan, Meyers, Mills, Monagan, Munnell, O'Connell, Petris, Porter, Rees, Sumner, Thomas, Waldie, Williamson, George A. Willson, Charles H. Wilson, Winton, and Z'berg.

Noes—Bruce F. Allen, Bagley, Beaver, Bradley, Burke, Dahl, Flournoy, Frew, Hegland, Holmes, House, Lanterman, Levering, Mulford, Nisbet, Reagan, Schrade, Sedgwick, Thelin, and Wolfrum.

Defeated was *AB 548 (Kennick), providing a preference for California-made goods in purchases of public agencies when the price differential is more than 10 percent, instead of the present 5 percent. The vote against passage was 37 to 23.

The third bill (having trouble on the lower house floor) is *AB 696 (Gaffney, D.), which would tighten up on the exemption of so-called owner-built dwellings from the contractors licensing law in cases where the owner builds with a demonstrated intent to sell.

Another Federation bill, *AB 345 (Geo. Brown, D.), providing for Friday observance of holidays falling on Saturdays, won policy committee clearance last week, but was sent to Ways

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COMMITTEE HEARINGS

Within the limits of this weekly publication, Newsletter will attempt to inform affiliates of important measures scheduled for hearing under a three-day "hearing notice" required by the legislature.

To be on the safe side, as bill digests are carried in Newsletter, affiliates should drop a note to committee chairmen requesting notice of hearings on bills of interest. Write the committee chairmen, c/o State Capitol, Sacramento. Bill digests carry the committee to which a bill has been referred.

Assembly

Tuesday, March 28

Unemployment Insurance Sub-Committee, 1:30 PM, Room 4168

*AB 922 (Elliott) Benefit overpayments. **Good**

*AB 967 (Elliott) Employer appeals. **Good**

*AB 971 (Elliott) Charges against employer reserve accounts. **Good**

*AB 969 (Elliott) Eligibility information. **Good**

Fish and Game, 3:45 PM, Room 5168

AB 474 (Grant) Sale and importation of halibut. **Bad**

Governmental Organization, 1:30 PM, Room 5168

AB 882 (Winton) Merit salary adjustments for professional and management classes. **Watch**

AB 1806 (Burton) Removes licensing requirement for parimutuel employees. **Good**

AB 1541 (Winton) Public Works bids. **Good**

Governmental Efficiency and Economy, 3:45 PM, Room 2170

AB 1757 (Monagan) Public housing for redevelopment projects. **Good**

AB 602, 603 (Bee) Practice of Cosmetology—Temporary permits and inspectors. **Watch**

AB 1775 (Waldie) Public Employees malpractice insurance. **Good**

AB 891 (Z'berg) Cartwright Act—exclusive dealings. **Watch**

*AB 560 (Gaffney) Fringe benefit payments by contractors. **Good**

*AB 692 (Gaffney) Meal periods during employment on public works. **Good**

*AB 693 (Gaffney) Security for wage payments by contractors. **Good**

*AB 698 (Gaffney) Posting of plans by contractors. **Good**

*AB 701 (Gaffney) Public works contracts and subcontracts. **Good**

*AB 552 (McMillan) Ten percent limit on private employment agency fees. **Good**

*AB 694 (Gaffney) Contractors licensing on installations over \$100 value. **Good**

*AB 699 (Gaffney) Contractor licensing requirements. **Good**

Rules, 9:00 AM, Room 3188

AJR 21 (Cusanovich) Repeal Federal income tax. **Bad**

Water, 1:30 PM, Room 4202

AB 1377 (Z'berg) Seventy-five percent repayment requirement for construction. **Good**

Wednesday, March 29

Judiciary, 2:30 PM, Room 4164

AB 1562 (Burton) Exemption of vehicle used in employment from attachment and execution. **Good**

AB 1574 (Heglund) Prevent communications of school teachers. **Watch**

AB 1717 (Chapel) Limits exemptions, attachments and executions. **Bad**

AB 1860 (Waldie) Eliminates restrictive covenants in transferring of real property. **Good**

Public Health, 1:30 PM, Room 5168

*AB 317 (Rumford) Prohibits nursing and convalescent homes from calling themselves hospitals. **Good**

*AB 344 (George E. Brown) Nursing stand-

ards in county hospitals. **Good**

AB 626 (Hegland) Redefinition of frozen food locker plants. **Watch**

SB 145 (Thompson) Nurses' registry. **Watch**

AB 787 (Mulford) Issuance of state housing standards by Division of Housing. **Watch**

AB 1621 (House) Claims against housing authority. **Watch**

AB 1622 (House) Contracts of housing authorities. **Watch**

AB 1548 and AB 1549 (Rumford) Radiation safety. **Watch**

Thursday, March 30

Industrial Relations, 3:45 PM, Room 4168

*AB 425, *AB 426 (Burton) Limit injunctions in labor disputes. **Good**

*AB 683 (Rumford) Extend jurisdiction of Industrial Welfare Commission. **Good**

*AB 1222 (O'Connell) Attorney for Industrial Safety Board. **Good**

*AB 401 (Hicks) Neutral public policy in trade disputes. **Good**

*AB 402 (Hicks) Repeal unconstitutional hot cargo act. **Good**

*AB 695 (Gaffney) Meals for construction employees. **Good**

AB 1021 (Elliott) Restrict referral of minors by employment agencies. **Good**

AB 1016 (Cusanovich) Weaken regulation of private employment agencies. **Bad**

*AB 562 (Gaffney) Prohibit hiring of employees for contractors for fee. **Good**

Municipal and County Government, 1:30 PM, Room 2170

AB 1707 (Bradley) Gives property owners power to stop redevelopment projects. **Bad**

Revenue and Taxation, 3:45 PM, Room 2170

AB 475 (Grant) Retailer discounts on sales tax collections. **Bad**

Monday, April 3

Constitutional Amendment, 1:30 PM, Room 4164

ACA 23 (Thelin) Prohibits public employees' participation in any strike activities. **Bad**

ACA 32 (Garrigus) Increase terms of assemblymen to four years. **Bad**

ACA 44 (Don A. Allen) Moves up primary elections and increases terms of assemblymen. **Bad**

Criminal Procedures, 3:45 PM, Room 5168

AB 78 (Francis) Abridges civil liberties under guise of regulating distribution of obscene matter. **Bad**

Tuesday, April 4

Fish and Game, 3:45 PM, Room 5168

AB 948 (Hicks) Age restriction on fish and game wardens. **Bad**

Governmental Organization, 1:30 PM, Room 5168

AB 881 (Winton) Removes limit on beer and wine license in eating places. **Watch**

AB 705-709 (Lanterman) Conflict of interest in public employment. **Watch**

AB 1510 (Marks) Establishes commission on state government organization and economy. **Watch**

Governmental Efficiency and Economy, 3:45 PM, Room 2170

SB 213 (McCarthy) Regulation of outdoor advertising. **Bad**

AB 1297 (Pattee) Limitation on barber colleges. **Good**

AB 814 (Geo. Brown) Creates governor's advisory commission on housing problems. **Watch**

AB 858 (Hanna) Regulation on home improvement business — posting of bond. **Watch**

SB 115 (Gibson) Public representation on licensing boards — prohibits trade union member serving as public member. **Bad**

AB 498 (Regan) Qualifications for barber college instructors. **Watch**

AB 1730 (McMillan) Courses of instruction in barber schools. **Watch**

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DIGEST OF BILLS

D-27

Key to Symbols

AG	Agriculture	HA	Harbors	PH	Public Health
AL	Alcoholic Beverages	HO	Housing	PL	Prison Labor
BC	Barbers and Cosmetologists	IN	Insurance (Including Health & Welfare)	PR	Printing
CR	Civil Rights & Civil Liberties	IS	Industrial Safety	RE	Recreation
CW	Construction & Construction Workers	LC	Labor Code Changes, General	RW	Railroad Workers
DI	Unemployment Disability Insurance	LI	Liens, Attachments & Writs of Execution	SC	Schools (Including Teachers)
EA	Employment Agencies, Private	LU	Labor Unions	SL	State and Local Government
EL	Elections	MI	Miscellaneous	SW	Social Welfare
FF	Fire Fighters	MU	Musicians	TA	Taxation
FI	Fishing	MV	Motor Vehicles	UI	Unemployment Insurance
FL	Farm Labor	NT	Newspapers & Television	VT	Vocational Training
		OA	Outdoor Advertising	WC	Workmen's Compensation
		PE	Public Employees	WP	Water and Power

*Sponsored by the California Labor Federation, AFL-CIO

No bill may be taken up until 30 days after date of introduction indicated in Digest, except by $\frac{3}{4}$ vote.

ASSEMBLY BILLS

Amended Bills

- AB 265, as amended in Assembly 3-9-61 Grant** (Govt. Eff. & Econ.) Creates industry dominated State Board of Consumer Technical Services to provide for regulation and licensing of television, radio and home appliance repair, service and maintenance business. **Bad**
- AB 463, as amended 2-15-61 Hegland** (Ed.) Revises a substantial portion of the Education Code to apply one procedure to all types of school district formation. Does not substantively change district formation law nor does it change unification procedure; consolidates and simplifies election procedure but does not change percentage requirements nor does not effect the rights of small districts as opposed to large districts. Maintains the same provisions for the utilization of workers after unification. Provisions for duties of Boards are simplified but not substantively changed. **Watch**
- AB 864, as amended in Assembly 3-8-61 Z'berg** (Civil Ser. & St. Personnel) Restricts survivor's allowances for state employees. **Bad**
- AB 1344, as amended in Assembly 3-9-61 Hanna** (Jud.) Raises maximum charges on real estate loans. **Bad**
- AB 1561, as amended in Assembly 3-15-61 Hegland** (Ed.) Requires every official action taken by a school district board to be affirmed by a formal vote of the members of the board. **Bad**

New Bills

- AB 2105 Porter** (Ed.) Child care centers. Increases from 13 cents to 14 cents per hour per child the figure to be used by the Superintendent of Public Instruction in preparing a schedule of fees to be charged parents of children cared for at child care centers. Increases from 26 cents to 28 cents the statewide average state support per hour per child at child care centers. Increases from 31 cents to 33 cents per hour per child the maximum amount of state funds that may be apportioned to school districts for child care centers. March 8. **SC-Watch**
- AB 2112 Dahl** (Ind.R.) Contract of employment. Provides that whenever any employer enters into a contract of employment with an employee for services to be rendered within the State and the contemplated method of payment of the employee involves commissions, profit sharing or bonus plans, the contract shall be in writing and shall set forth the method by which the commissions or profit sharing or bonus plan payments shall be computed and paid. Provides that an employer who employs any person without such a written contract is guilty of a misdemeanor and shall be liable to the employee in a civil action for triple damages. March 8. **LC-Watch**
- AB 2116 Levering** (Fin. & Ins.) Workmen's compensation: lump sum payments. Provides that where a permanent disability rating is predicated in whole or in part on subjective complaints, no portion of such rating attributable to such complaints shall be subject to lump sum payment (commutation) until one year from last payment of temporary disability benefits or one year from injury, whichever first occurs, and in no event prior to two years from the date of injury. Except for certain lien claims provided for by Labor Code Section 4903. Permits compromise of liability. March 8. **WC-Bad**
- AB 2121 Nisbet** (Jud.) Enactment of codes by local agencies. Removes the five-year existence requirement on private organizations publishing nationally recognized or approved compilations of proposed rules, regulations or standards, whose compilations may be adopted by local agencies by reference thereto without the need for publication of the entire compilation to be adopted. March 8. **SL-Bad**
- AB 2126 Mills** (G.E. & E.) Mobilehomes and mobilehome parks. Creates a Mobile Housing Commission and prescribes its membership and powers and duties. March 8. **HO-Watch**
- AB 2128 George A. Willson** (Soc. Wel.) Relatives' responsibility for old age recipients. Revises relatives' responsibility contribution scale for the aged and blind aid programs to exempt an additional \$800 in monthly income, and changes net income ranges on which contributions are based accordingly. Provides for a relatives' contribution scale for relatives of recipients of aid to the disabled, in the same amounts as provided in the relatives' contribution scale for relatives of the aged and blind. March 8. **SW-Good**

AB 2129 Winton (L. & D.) Poultry. Adds definition of class of rock Cornish game hen or Cornish game hen and revises definition of classes of turkeys. Exempts from requirement of marking with its class designation poultry when prepared for transportation or being transported to a plant for further preparation or packaging. March 8. **PH-Bad**

AB 2133 Hanna (G.E. & E.) Contracting: exemptions from law relating to. Provides that the law relating to the practice of contracting does not apply to the sale or installation of any finished products, materials or articles of merchandise which do not become a fixed part of the structure, rather than to such products, materials, or articles which are not actually fabricated into and do not become a permanent fixed part of the structure. March 9. **CW-Good**

AB 2134 Hanna (G.E. & E.) Contractors: application for licensing after suspension or revocation. Revises provisions relating to the filing of a bond by an applicant for a contractor's license whose prior license was suspended or revoked. March 9. **CW-Good**

AB 2136 Porter (Water) Central Valley Project. Revises special provisions re taking or destruction of property of utilities and public agencies in connection with construction of state-authorized Central Valley Project to require agreement providing for substitute facilities, payment of just compensation, or other arrangements which are less costly to State and are satisfactory to the utility or public agency. Provides for certain credits to be received by State in connection with substitution of facilities. Provides that if department and utility fail to agree, department must submit matter to Public Utilities Commission for decision; and if department and state agency fail to agree, department must submit matter to superior court in county where greater portion of property is located for decision. Requires each contract with utility for expenditure by department of more than \$500,000 to be approved by Public Utilities Commission. March 9. **SL, WP-Bad**

AB 2150 Lowrey (Agr.) Peaches. Authorizes transporting peaches out of State which fail to comply with packing, container or marking requirements if transported loose in containers which are not closed under a permit issued on verification that such peaches are for commercial processing, preserving, or manufacture on the premises of the purchaser. March 9. **AG-Bad**

AB 2152 Pattee (Agr.) Head lettuce. Provides that individual containers in any lot of lettuce may not contain more than $1\frac{1}{2}$ times the tolerance specified, provided that percentage of defects on entire lot averages within that tolerance as determined by inspection of representative sample. Provides that lettuce prepared for transportation or sale in California, with certain exceptions, shall be packed in standard containers which are lidded. March 9. **PH, AG-Bad**

AB 2162 Rumford (W. & M.) Youth employment programs. Establishes pilot program to provide state assistance to youth employment programs of local agencies when: (1) the program is created by formal action of the local legislative body, (2) the program provides for employment opportunities restricted to youths who are between ages 14 and 18 and who are eligible for work permits under provisions of the Education Code, (3) the program provides for expenditure of state assistance funds in direct payments to youths employed under the program, (4) sufficient funds are made available from local sources to insure the success of the program. Provides for allocation to local agencies, upon application on forms prescribed by Director of Finance, of any state funds appropriated for purposes of act of amount equal to one-third of the amount of funds available for a program from all local sources, based on relative need of the local agencies, and not to exceed \$3,000 for each 10,000 units of population or fraction thereof in any area. March 10. **MI-Watch**

AB 2163 Rumford (W. & M.) Youth employment programs. Appropriates \$1,000,000 to the Director of Finance for allocation to local agencies to provide state assistance to youth employment programs in accordance with statutory provisions to be added by other legislation. March 10. **MI-Watch**

- AB 2169 Leggett** (G.E. & E.) Contractors. Excepts from the prohibition against bringing an action for the collection of compensation without alleging and proving the possession of a valid contractor's license at all times during the performance of the work for which the compensation is claimed, persons who are individually licensed as contractors but fail to obtain an additional license when they act jointly. March 10. **CW—Bad**
- AB 2171 Hawkins** (Ind.R.) On-the-job training programs. Provides that Apprenticeship Council and Division of Apprenticeship Standards may foster and promote on-the-job training programs other than apprenticeship. March 10. **VT—Watch**
- AB 2173 Charles H. Wilson** (Pub.H.) Animal food. Provides that canned dog or pet food manufactured from horse meat or its byproducts shall not have on its label certain statements from which it might be inferred that the product is for human consumption. Deletes provision allowing the word "stew" to so appear. Deletes detailed provisions as to design of labels on such products and instead provides that the name of the food shall appear in letters not less than 1/2 inch with the ingredients listed in letters not less than 1/4 inch. March 10. **PH—Watch**
- AB 2178 Hanna** (G.E. & E.) Contractor's license: qualifying individual for. Prohibits an individual who qualifies for a contractor's license on behalf of an individual or firm from qualifying for an additional firm unless specified conditions are met. March 10. **CW—Watch**
- AB 2180 Waldie** (C.S. & S.P.) Payroll deductions of public employees. Permits employees of public agencies to authorize payroll deductions from their salaries for payment of dues in any bona fide organization whose membership is comprised, in whole or in part, of employees of such a public agency and which has as one of its objects the improvement in terms or conditions of employment for the advancement of the welfare of such employees, rather than only in an organization comprised exclusively of public employees. March 10. **PE—Good**
- AB 2181 Waldie** (C.S. & S.P.) Payroll deductions from salaries of public employees. Permits deductions with approval of public agency from salaries of public employees upon their authorization for dues in any bona fide association whose members are comprised exclusively of public employees and employees of such association. March 10. **PE—Watch**

- AB 2186 Mulford** (Rev. & Tax.) Sales ad use tax: exemption. Exempts sale of, and storage, use or other consumption of rock, sand, fill, and other excavated material unprocessed in a specified manner and sold to or used by specified contractors for use in construction projects. March 10. **TA, CW—Watch**
- AB 2188 Busterud** (Elec. & Reap.) Direct primary election. Permits voters who are not affiliated with a political party to vote the party ballot of their choice at the direct primary election. March 10. **EL—Bad**
- AB 2191 Kilpatrick** (Fin. & Ins.) Eligibility for unemployment benefits. Extends from two to six days the period during which a worker cannot reasonably be expected to work because of death in family or unlawful detention, without loss of eligibility for such week. March 13. **UI—Bad**
- AB 2197 Hanna** (Ed.) Makes provisions giving teacher permanent status upon being re-elected to serve for the school year following the completion of the probationary period, applicable in all districts with an average daily attendance of 250 or more pupils, rather than 850 or more pupils. March 13. **SC—Watch**
- AB 2200 Petris** (G.E. & E.) Contracts in restraint of trade. Excludes from provision declaring contracts void which restrain a person from engaging in any kind of business, a written agreement between an employer and employee prohibiting the latter from soliciting the employer's customers for a period of two years after the termination of employment. Provides that advertisements published by the employee in newspapers or similar advertising media shall not be construed to be solicitation by the employee. March 13. **MI—Watch**
- AB 2203 Nisbet** (Pub.H.) Reorganization of fire districts. Changes from 50 or more, to 25 percent, the number of residents of a district necessary to petition board of supervisors for reorganization of district as a local fire district, and requires that petition set forth the reasons for same. Requires board to consider all objections and statements in support of reorganization and permits board to either abandon reorganization, or, if satisfied it will benefit taxpayers, to reorganize the district. Adds provisions allowing board alternative of calling an election to establish whether a district shall be reorganized as a local fire district. March 13. **FF—Watch**

SENATE BILLS

Amended Bills

- SB 81, as amended in Senate 3-17-61, Regan** (Jud.) Would allow commitment for rehabilitation of any person who any judge, minister, relative, etc., believes to be addicted to narcotics or in danger of becoming addicted. In cases of persons accused with most crimes, the judge may give him his choice of the regular penalty or the rehabilitation process. In cases where the person is reported by his minister, etc., a petition for commitment must be filed by the D.A. for hearing in the superior court, but the victim need not be given a copy of the petition until one day before hearing. Makes escape from such a commitment (regardless of whether it was in lieu of a criminal sentence) the same as escape from prison. **Bad**

New Bills

- SB 941 Short** (Pub.U.) Public utilities: rate increases. Provides that Public Utilities Commission may establish rules for public utilities regarding showing to be made to support rate increases and specifies what rules applicable to common carriers may provide. March 10. **SL, RW—Watch**
- SB 944 Sturgeon** (Gov. Eff.) Workshops for the handicapped. Authorizes and directs State Department of Education to purchase services and products from workshops for the handicapped and appropriates \$75,000 for that purpose. Provides that department may establish standards relating to such purchases. States that purpose is to encourage employment of seriously disabled persons through state purchases from workshops for the handicapped. March 13. **VT—Watch**
- SB 945 Sturgeon** (Gov. Eff.) Workshops for the severely handicapped. Authorizes establishment and expansion of nonprofit workshops or rehabilitation facilities, as defined, to provide opportunities for employment of severely handicapped persons. Provides that appropriations for purposes of chapter shall be available only to meet requirements of federal participation under Secs. 2 or 3 of the Vocational Rehabilitation Amendments of 1954. Authorizes Department of Education to establish such standards or criteria as may be necessary to secure federal financial participation. Appropriates \$100,000 to Department of Education for purposes of act. March 13. **VT Watch**
- SB 946 Grunsky** (L.Gov.) Makes provisions giving teachers permanent status upon being re-elected to serve for the school year following the completion of the probationary period applicable in all districts with an average daily attendance of 250 or more pupils, rather than 850 or more pupils. March 13. **SC—Watch**
- SB 956** (B. & P.) Subdivision maps. Excludes from the Subdivision Map Act a nonprofit corporation constructing or proposing to construct in whole or in part with federal or state assistance, a low cost rental development for elderly persons. Urgency measure, to take effect immediately. March 14. **HO—Watch**
- SB 957 Burns** (L.Gov.) Provides that nothing in provisions relating to American-made materials preference shall prevent a public officer or body from leasing or hiring equipment for public use, including motor vehicles, which is made out of foreign materials or which is foreign manufactured if no person can be found who is willing to submit a bid for leasing or hiring American-made equipment of that type. To take effect immediately, urgency measure. March 14. **SL—Watch**
- SB 966 Rodda** (Jud.) Prisoners in jails. Modifies provision providing that sheriff may, subject to approval of board of supervisors, provide for vocational training and rehabilitation of prisoners confined in the county jail. Provides, instead, that sheriff or chief of police may, subject to the approval of the board of supervisors or city council by ordinance, provide for rehabilitation of prisoners confined in the county or city jail and may, with such approval, provide for classes of instruction and vocational training of prisoners confined in the jail for a term of more than three months. Requires prior approval of Department of Education, as prescribed, for instruction and training, and provides that they shall be under supervision of school district contracting to provide services. Requires city or county to pay school district for cost of services, and requires State to reimburse city or county, within specified limits. March 16. **PL—Watch**
- SB 969 Cobey** (Soc.Wel.) Administration of public assistance. Revises statement of purpose of Welfare and Institutions Code to include statement as to the function of public assistance and to express the responsibility to recipients and taxpayers of those engaged in the administration of such assistance. March 17. **SW—Watch**
- SB 970 Cobey** (Soc. Wel.) Administration of public assistance. States that welfare personnel training courses provided by the Department of Social Welfare shall be provided within the limits of funds available, rather than at cost, and designates the types of services which may be provided and their purpose. Authorizes the Department of Social Welfare to make grants to counties, under approved plans submitted by the counties, for designated projects or activities designed to improve the administration of the Aid to Needy Children program. March 17. **SW—Watch**
- SJR 23 Cobey** (Soc.Wel.) Aid to dependent children. Requests the United States Department of Health, Education and Welfare to modify federal regulations to permit states to conduct research projects, relating to aid to dependent children, in selected areas of the State. March 17. **SW—Watch**
- SJR 24 Cobey** (Soc.Wel.) Aid to dependent children. Memorializes Congress to appropriate funds to be used by the states for research projects in connection with the aid to dependent children program. March 17. **SW—Watch**
- SJR 25 Cobey** (Soc.Wel.) Aid to dependent children. Memorializes Congress to take such steps as may be necessary to permit a county or state to deduct the costs incurred by the law enforcement agencies in recovering aid from the amount returnable to the federal government. March 17. **SW—Watch**
- SJR 26 Cobey** (Soc.Wel.) Earnings of youth receiving aid to dependent children. Memorializes Congress to enact legislation exempting 50 percent of the earnings of employed youth from deduction from aid grants. March 17. **SW—Good**

State Report — Workmen's Compensation Benefits Lagging Badly

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temporary disability benefit" of \$65 per week.

Although the wage loss-compensation standard in the law is set at 61.75%, an artificial ceiling on wages that may be counted in computing benefit payments restricts the application of the wage-loss principle to injured workers earning \$105.26 per week or less.

Thus, the 43% of temporarily injured workers found to be earning more than \$105.26 per week receive a proportionately lower rate of compensation.

If only men are counted, the report shows that 48% of males suffering temporary work injuries received a benefit payment falling short of the wage-loss compensation standard.

Based on the findings of the state agency, **in the case of permanent disabilities**, not even the average worker is permitted the benefit of the law's wage-loss standard.

The report shows that the average weekly wage of injured workers in September was \$102.64. The present maximum weekly benefit of \$52.50 for permanent disabilities is barely 50% of this average.

The Division's findings reveal that about 64% of workers permanently disabled earned more than \$85.02, the amount of earnings necessary to qualify for the \$52.50 maximum benefit. Again, taking men alone, some 71% of those receiving permanent disabilities were compensated at less than the legally established standard.

Commenting on the new figures, Federation Secretary-Treasurer Thos. L. Pitts said:

"In the face of these irrefutable statistics, compiled directly from the injury reports required by law to be filed with the Division of Labor Statistics and Research, it is incumbent upon the state legislature to take early action on federation-sponsored measures aimed at correcting the intolerable deception that exists in our workmen's compensation law."

Pitts made specific reference to bills now in subcommittee of the Assembly Committee on Finance and Insurance which would "at least allow the wage-loss standard established back in 1914 to operate as intended."

Included is AB 379 (Waldie, D.), allowing the 61.75% wage-loss principle in the law to operate for both permanent and temporary disabilities within a maximum benefit ceiling of \$150 per week, which would prevent the exhaustion of workmen's compensation funds by high-salaried executives.

KERN COUNTY SUPERVISORS DO FAST SHUFFLE FOR LAND BARONS

The big landowners' fast shuffle was worked in Kern County recently when the Board of Supervisors met secretly to draft legislation for a county-wide water district.

The purpose of the "master district" is to force all property owners in Kern County to subsidize water which will be delivered to the large landowners on the west side of the county from the state water development program approved by the voters last November.

Included among the land barons are Southern Pacific, Kern Land Company, and Tejon Ranch (substantially owned by the Los Angeles Times-Chandler interests).

In a closed door session, the Board was reported to have okayed the big steal. They consistently refused to let the public see copies of the proposal before sending it to Sacramento for introduction in the state legislature. In a formal statement the Supervisors said that haste was necessary "in order to avoid a delay which will prove fatal to the success of this desirable legislation."

Copies of the master district proposal were finally made available some four days after the press reported the action of the Supervisors.

The idea behind the master district is to force individuals who would not benefit from the state water program in Kern County to help reduce the cost of water for the giant land holders through an ad valorem property tax.

If the legislation proposing the master district is passed by the lawmakers and signed by the Governor the district would automatically come into existence without a vote of the people in Kern County.

Many persons including the Kern Water District, Delano Chamber of Commerce, cattlemen, and others are extremely bitter about the proposal. They point out that state law already provides machinery whereby areas which want to buy water from the state can form themselves into an irrigation or water district and can contract and pay for their own water. Many such areas are now doing just this in Kern County.

These people view any county-wide district as a "gimmick" whereby large landowners who want cheap water intend to get a free ride at the expense of every small farmer and city property owner in Kern County.

The current attempt to form the county wide district is an outgrowth of the efforts of the big landowners to use the state instead of the federal government as a means of obtaining water

COMMITTEE HEARINGS

(Continued from Page 2)

Social Welfare, 1:30 PM, Room 4164

AB 2057 (Garrigus) Scope of medical services for needy disabled. **Good**

AB 2034 (Bradley) Absolute limits on expenditures for categorical aid programs. **Bad**

Senate

Tuesday, March 28

Fish and Game, 1:30 PM, Room 4040

AB 1147 (Thomas) Sardines. **Good**

SB 376 (J. Howard Williams) Salmon spawning areas. **Good**

Institutions, 10:00 AM, Room 2040

SB 212 (Stiern) Reconstituted state advisory hospital and health council with provision for similar regional and advisory planning; domination by hospitals and medical profession. **Bad**

Wednesday, March 29

Education, 9:30 AM, Room 3191

SB 572 (Rodda) State College teachers leaves of absence. **Good**

SB 698 (Shaw) Deferred tuition payment—UC. **Bad**

SCA 8 (McCarthy) Elective State Board of Education; appointed State Superintendent. **Bad**

Governmental Efficiency, 9:30 AM, Room 4203

SB 702 (Miller) State purchases. **Watch**

SB 754 (Farr) Local publication of general prevailing wage rates. **Bad**

SB 532 (Fisher) Day hospitals for mental care. **Watch**

Social Welfare, 1:00 PM, Room 4040

SB 325 (Rattigan) **SB 705 (Miller)** Medical care for "medical indigent" aged — implements federal program. **Watch**

SB 568 (Farr) Increase aid to needy children in institutions. **Good**

SB 377 (Geddes) Old age assistance increase for recipients in public housing. **Watch**

Thursday, March 30

Judiciary, 10:00 AM, Room 4202

SB 243 (Burns) Unfair trade practices. **Bad**

Local Government, 1:15 PM, Room 4040

SB 554 (Miller) Salary schedule for substitute teachers. **Good**

SB 786 (Fisher) Increase maximum county employees retirement for service. **Good**

Monday, April 3

Agriculture, 10:00 AM, Room 4203

SB 390 (Stiern) Maintenance of poultry plants in sanitary condition. **Watch**

Labor, 1:30 PM, Room 4040

SB 314 (Holmdahl) Wage payment security for aircraft operators. **Bad**

AB 807 (Knox) Boiler inspection. **Watch**

Tuesday, April 4

Business and Professions, 1:00 PM, Room 3191

SB 589 (Short) Outlaws rebates, refunds and the like by auto repair shops. **Watch**

SB 827 (Backstrand) Water well contractors. **Watch**

Fish and Game, 1:30 PM, Room 4040

SB 524 (Farr) Extension of maritime reserve committee. **Good**

without taxpayer protections in federal reclamation law.

During the election campaign last year organized labor was most vocal in warning that if Prop. No. 1 was passed, the master district proposal would follow as a means of cheapening state water.

The master district proposal also contains faulty contracting provisions for construction workers and lacks protection for collective bargaining rights.

FORM 3547 REQUESTED

LEGISLATIVE NOTES

(Continued from Page 2)

and Means because of its application to state employees.

Civil Rights

AB 101 (Elliott, D.), reported last week on the Assembly floor, was passed this Monday without opposition. The bill removes racial restrictions in the transfer of property in redevelopment projects.

AB 801, the Hawkins Fair Housing Bill, is still in Ways and Means (see civil rights story on conference call). This is the big one, and stacked behind it are half a dozen other civil rights measures which have won policy approval. Most of them (sponsored by Assemblyman Phil Burton, D., San Francisco) are aimed at cleaning up pockets of discrimination permitted in various state laws.

Absentee Vote Tabulation

AB 50 (Unruh, D.), a bill aimed at eliminating the late absentee vote count experienced in California at the last election, passed the Assembly this week on an almost straight party-line vote, with the Democrats putting it over. Under the bill, absentee ballots would have to be mailed in earlier than now required to assure receipt by election day. The vote on passage was 43 to 29. A move to reconsider the vote failed by 29 to 42.

Migrant Labor Health Program

Senator Virgil O'Sullivan's (D) bill (SB 282) to establish a pilot program to provide health care for seasonal farm workers and their families is now on the Assembly side, having passed the Senate without trouble. It has been referred to the lower house Agriculture committee for hearing.

SB 20

Senator Randolph Collier's (D) bill to allow payment of unemployment insurance benefits to a jobless person undergoing retraining during his basic benefit period is now on the Governor's desk for signature. For some reason or other this U.I. bill didn't get caught in Assembly subcommittee like Federation-sponsored bills.

Teaching Credentials

SB 57 (Fisher), a major reform bill in the issuance of teaching credentials won a "do pass" from the upper house committee on education over the op-

FUND TRANSFER MADE FOR D.I. BENEFIT PAYMENTS

(Continued from Page 1)

ment to transfer the entire amount to the state disability insurance fund.

The state AFL-CIO is continuing to press for full transfer, and is opposed to any increase in employee contributions into the D.I. fund until the transfer is made and other financing reforms are enacted to end subsidies by the state disability fund to so-called voluntary plans permitted under disability insurance program.

Bills to accomplish this purpose are an integral part of the Federation's comprehensive program for improvement of the disability insurance pending before the state legislature.

Some eighteen Federation-sponsored D.I. bills are still tied up in subcommittee of the Assembly Finance and Insurance Committee, along with the great bulk labor bills to liberalize workmen's compensation and unemployment insurance.

position of the California Teacher's Association. The measure reduces the types of credentials from more than 40 to a basic six, and establishes higher standards for teacher training by requiring greater emphasis on subject matter rather than teacher methodology courses.

Party Label Bill

Bitter controversy broke out on the Assembly floor this week over a measure which would allow candidates in local non-partisan elections to state their party affiliation, if they so desire. The measure, AB 755 (O'Connell, D.), reached the floor on a straight party line vote in the Assembly Elections Committee — the Democrats in solid support of it, the Republicans against. It is expected that the bill will be around for a few days before being put to a test.

Vagrancy Arrests

Another O'Connell measure, AB 874, has been sent to the upper house after winning Assembly approval last week. This is a bill which affects a long overdue revision of the state vagrancy law to stop the arrest of a person simply because of his status in life. Such arrests frequently result in discrimination against racial minority groups.

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CALL SENT TO AFFILIATES CIVIL RIGHTS CONFERENCE

(Continued from Page 1)

Demonstrate the extent of community support for AB 801.

The Conference program is as follows:

Saturday, April 15

Morning, 11:00 A.M.—Registration. (Registration will commence at 11.00 A.M. Delegates are urged to come early to avoid creating a bottleneck.)

Afternoon, 2:30 P.M. — Conference opening—statement of purpose. Speaker: Hon. Stanley Mosk, Attorney General, California.

Afternoon, 3:00 P.M.—Hawkins' Fair Housing Bill (AB 801). (Analysis of the bill; documentation of need; the facts about open occupancy; experience of other states and cities; answering fears and misconceptions). Panel of experts.

Other pending Civil Rights bills. (Community redevelopment; discrimination by licensees; OAS for non-citizens; other measures). Members of the Senate and Assembly.

Evening, 8:00 P.M. (at Labor Temple, 2525 Stockton Blvd.) Civil Rights—Past Progress and Future Program. Speakers: Hon. Edmund G. Brown, Governor of California; Hon. Gus Hawkins, Assembly, 62 A.D.; Hon. Byron Rumford, Assembly, 17 A.D.

Sunday, April 16

Afternoon, 1:30 P.M.—Prospects for Success in the 1961 Session. Speaker: Hon. Glenn M. Anderson, Lieutenant-Governor, California.

Workshops — Meetings of delegates from each area. (Planning for conferences of delegations with individual Senators and Assemblymen; the legislative process; legislative techniques; making public opinion effective.)

Monday, April 17

Morning and afternoon — Meeting — Reports on interviews with Legislators. (Meeting in Capitol Building; continuous reports from delegations on results of conferences with individual Assemblymen and Senators.)

Organizations associated with the CCFP, their affiliates and other accredited groups are urged to send delegates. There is no limitation on the number of delegates from each group, but each delegate is required to have credentials. Registration is \$2.00 per delegate.