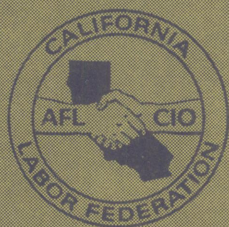


by the California AFL-CIO



Force for progress · 1977

A review of the legislative year

"California workers will benefit substantially from labor's achievements in the 1977 session..."

John F. Henning

Executive Secretary-Treasurer

California Labor Federation, AFL-CIO

California Labor Federation, AFL-CIO

Executive Council

The California Labor Federation, AFL-CIO represents California's 1.7 million AFL-CIO union members. The Federation's headquarters are at 995 Market Street, San Francisco, CA 94103. Phone (415) 986-3585. The Federation also maintains offices at 1127 - 11th Street in Sacramento, CA 95814. Phone (916) 444-3676.

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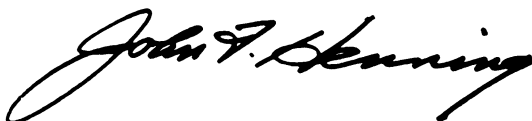
James P. McLoughlin
Dina G. Beaumont
William R. Robertson
James J. Twombly
Hal Shean
John F. Crowley
Steve Edney
Fred D. Fletcher
Cass D. Alvin

CALIFORNIA LABOR in 1977 continued its unceasing quest for economic and social progress. The legislative battles were sometimes fought over broad, clearly defined issues of principle and at other times in smaller, contested skirmishes over important questions of detail. The opposition was always there, well established, well financed. Reaction never sleeps, never abandons its own kind of class war.

The 1977 session was clouded by the massive unemployment that so plagues California. Certainly we cannot accept nearly three quarters of a million jobless as the price of our state's boasted progress.

Within the limited context of a sick economy and its attendant social evils, the legislature and the Brown Administration sustained some of the momentum of the unprecedented progress of 1975-76. There was progress in 1977 but at the end there was still a long way to go.

Fraternally yours,

A handwritten signature in black ink, reading "John F. Henning". The signature is fluid and cursive, with a large, sweeping initial "J" and a long, horizontal flourish extending to the right.

John F. Henning
Executive Secretary-Treasurer
California Labor Federation, AFL-CIO

California workers will benefit substantially from labor's achievements in the 1977 session of the State Legislature. Twenty-one measures, sponsored or supported by the California Labor Federation, became law during the session. They follow in important and useful ways the history-making advances of the 1975-76 sessions. They effectively sustain the high level of social and economic progress for working men and women that the state AFL-CIO has achieved in recent years.

The session, however, was not without its disappointments. One enacted measure (AB 155) effectively weakens the commitment of workers' compensation laws to the victims of industrial injury or disease. In itself, it was a step backward. More important, though, it signaled a still-developing attack on compensation protection for workers felled by industrial carcinogens and other long-term job hazards. Efforts to weaken the law's obligations in this vital area are sure to mount in the months ahead.

The session failed to deal fairly and sensibly with collective bargaining rights of public employees. Nor was it able to complete the efforts to provide property tax relief for homeowners and renters as a major phase of long-overdue income tax reforms.

A major increase in benefits under the unemployment disability insurance program was, however, enacted, raising the weekly maximum to \$146.00 from \$119.

Under safeguards demanded by the state AFL-CIO, the 1977 session did extend a form of collective bargaining rights to state employees.

The 1977 session also gave a worker injured on the job the right to choose his own doctor from the first day of injury, instead of after 30 days.

It renewed for another two years the law requiring item prices in supermarkets where automation takes over the checkout stand.

It provided a "one-stop" permit procedure to speed clearances for construction and industrial development projects.

It provided California with its first liquified natural gas facility as an answer to the menacing energy crisis.

The far-reaching legislation achieved in the 1975-76 sessions of the Legislature fulfilled many of labor's longstanding goals. The follow-up in this year's session closed gaps, erased inequities, moved constructively forward on many fronts.

Governor Edmund G. Brown, Jr. signed into law 21 of the 24 AFL-CIO sponsored or supported bills adopted by both houses of the Legislature. Vetoed were SB 96 (Nejedly) requiring the California Highway Commission to allocate funds for the development of public mass transit guideway and state highway purposes; and AB 860 (Lockyer) which would have provided grants to encourage the establishment of recycling centers. However, the Governor did sign SB 650 (Nejedly) setting up a statewide recycling program. He also vetoed AB 638 (Vicencia) which would have repealed the requirement that workers' compensation benefits be deducted from allowances payable under the State Teachers Retirement System.

Unfortunately he signed a disastrous bill virtually eliminating employment opportunities for workers possibly suffering from long-term on-the-job injury or disease incurred in prior employment.

However, the Governor's record for the 1977 session is essentially a progressive one.

Credit must be given to the leadership of the Legislature, to President of the Senate Pro Tem James Mills and to Speaker of the Assembly Leo McCarthy.

Particular thanks must be given to legislators who introduced and carried measures proposed and supported by the Federation. In certain instances, labor will undoubtedly take a closer, more critical look at individual records where commitments on vital issues may have been compromised to labor's disadvantage under pressures that were unreasonable and anti-union.

Local union and central body representatives were as always a strong source of support for the Federation's efforts in the legislative process. Their increasingly effective organization and activity in the electoral process, too, provides a sturdy strength that has counted measurably in the Federation's legislative gains.

Following are summaries of the 21 measures enacted by the 1977 session. Five anti-worker bills that were defeated by the Federation are listed on page 5. The tabulation of floor and committee votes cast by the members of both houses on critical measures begins on page 6.

SOCIAL INSURANCE

1. **Unemployment Disability Insurance Benefits.** AB 1379 (Fazio) increases the maximum weekly benefit under the employee-financed State Disability Insurance Program from \$119 to \$146 and raises the minimum weekly benefit from \$25 to \$30.

2. **Tips and gratuities.** AB 1628 (Greene) counts tips and gratuities as wages in determining unemployment disability insurance benefits if they are greater than \$20 during any calendar month.

3. **Free choice of doctor.** SB 520 (Foran) assures workers suffering on-the-job disabilities under the workers' compensation law the right to be treated by their personal physician from the first day of injury rather than after a 30-day period under current law.

4. **Workers' Compensation Benefits.** AB 1044 (Torres) alters the method used to compute average annual earnings for temporary disability benefits, increasing the minimum temporary disability benefit from \$35 to \$51.33 per week.

5. **Industrial homeworkers.** AB 968 (Alatorre) extends unemployment insurance and unemployment disability insurance benefits to individuals who do work at home according to specifications of employers on materials or goods furnished by the employer which are required to be returned to the employer or employer's agent.

6. **Casual earnings exemption.** SB 876 (Holden) increases the amount of money an unemployed person may earn without incurring a reduction in unemployment insurance benefits from \$18 to \$21 per week.

7. **Ex-offenders.** SB 224 (Behr) makes ex-offenders who have worked at a State prison job or participated in a vocational education program eligible for unemployment insurance benefits upon their release from prison.

LABOR RELATIONS

8. **State employees.** SB 839 (Dills) extends limited collective bargaining rights to some 90,000 state employees. The law, as amended by AFL-CIO proposals, provides for unit determination, maintenance of membership, listing of unfair labor practices, and administration by an independent board.

9. **Barber examiners.** SB 671 (Garcia) eliminates an existing law requiring the approval of the Director of Consumer Affairs for the State Board of Barber Examiners before additional duties could be assigned to an examiner-field representative. It authorizes the Board to assign such additional duties "as it deems necessary."

WORKING CONDITIONS

10. **Custodial workers.** AB 114 (Deddeh) requires public utilities to pay prevailing wages when they contract for custodial or janitorial services.

11. **Printers' wages.** AB 2022 (Gualco) requires that the basic wage for employees of the Office of State Printing be the prevailing hourly wage paid by private printers in major metropolitan areas in California.

GENERAL

12. **Liquified natural gas.** SB 1081 (Alquist) authorizes construction of the state's first liquified natural gas facility to avert a predicted energy shortage that could jeopardize hundreds of thousands of jobs in California within the next several years.

13. **Clean-up contractors.** AB 557 (Montoya) expands the legal definition of the term "contractor" under the Contractors License Law to include those who undertake the cleaning of grounds of structures.

14. **School financing.** AB 65 (Greene) provides a five-year total of \$4.26 billion in additional state aid to schools and changes the way the state allocates funds to California's 1,046 local school districts. It provides funds for a wide range of school programs, bolsters the teachers' pension system and provides cash incentives for districts that give more authority to councils of parents and teachers at the school level.

15. **Item pricing.** AB 18 (Rosenthal) an interim measure extending the state's item pricing law from April 1, 1977, until January 1, 1978.

16. **Item pricing.** SB 32 (Roberti) extends the state's item pricing law from January 1, 1978, to January 1, 1980.

17. **Water treatment.** AB 399 (McCarthy) provides, subject to the voters' approval at the June, 1978, primary election, a \$375 million bond issue for planning and constructing water treatment facilities.

18. **Permit authority.** AB 884 (McCarthy) speeds up the permit approval process for construction and industrial development projects by creating a lead agency to serve as a one-stop permit authority.

19. **Bottle-can control.** SB 650 (Nejedly) enacts a statewide litter control and recycling plan of such things as food and beverage containers including but not limited to bottles and cans.

20. **Tax status of Lobbying Organizations.** SB 1099 (Rains) nullifies law requiring certain organizations, including labor unions, to pay taxes where expenditures were made to influence

or attempt to influence legislation, ballot measures or a recall procedure during the taxable year beginning on or after January 1, 1977.

The bill also excludes severance pay from gross income under the personal income tax law, and from wages or compensation for purposes of calculating the eligibility date for unemployment insurance benefits, of workers who may be terminated as a direct result of federal legislation in 1978 expanding the Redwood National Park in Humboldt County.

21. Library services. SB 792 (Dunlap) enacts the California Library Services Act to expand library services and facilitates the exchange and coordination of library resources and services between library systems. The Governor reduced the funding for this measure from \$6.46 to \$5.3 million.

In addition, both houses of the Legislature unanimously approved Assembly Joint Resolution 13 (Rosenthal), a California AFL-CIO-sponsored measure calling on the President, the Congress and the Commissioner of Immigration and Naturalization "to protect the inherent rights of United States workers in the entertainment industry."

DEFEATED MEASURES

SB 4 (Rains)—Tried to outlaw no-deposit beverage containers throughout California.

SB 20 (Stull)—Would have undermined the access rule adopted by the Agricultural Labor Relations Board and subsequently upheld both the State and United States Supreme Courts as well as weaken rights of the union to a list of the names of grower's employees during organizing campaigns.

SB 793 (Russell)—An attempt to repeal the right to strike of workers for the Southern California Rapid Transit District.

SB 1019 (Smith)—Would have required bargaining for wages and conditions between public employees and the employers be held in public sessions.

AB 489 (Antonovich)—Attempted to impose the compulsory open shop on California public education employees under the guise of freedom of conscience.

The Federation also successfully defeated attempts to attach a so-called freedom of conscience amendment to SB 839 (Dills), a bill which extends limited collective bargaining rights to state employees and AB 1091 (Berman), which proposes to provide full collective bargaining rights to California State College and University employees.

How the State Senate voted

six

Summary of voting records

R: right W: wrong

	Committee		Floor			Committee		Floor	
	R	W	R	W		R	W	R	W
Alquist, Alfred E. (D-San Jose)	6	2	12	4	Marks, Milton (R-San Francisco)	3	1	13	2
Ayala, Ruben S. (D-San Bernardino) ...	2	1	13	4	Mills, James R. (D-Chula Vista)	5	0	10	4
Behr, Peter H. (R-San Rafael)	2	5	6	11	Nejedly, John A. (R-Walnut Creek)	5	2	12	5
Beverly, Robert G. (R-Manhattan Beach)	0	2	9	5	Nimmo, Robert (R-Atascadero)	0	2	6	11
Briggs, John V. (R-Fullerton)	1	0	2	7	Petris, Nicholas C. (D-Oakland)	7	1	16	0
Campbell, William (R-Hacienda Heights)	2	0	5	6	Presley, Robert B. (D-Riverside)	1	0	7	7
Carpenter, Dennis E. (R-Newport Beach)	5	10	3	10	Rains, Omer L. (D-Oxnard)	1	0	6	6
Carpenter, Paul B. (D-Cypress)	3	1	12	1	Richardson, H. L. (R-Arcadia)	0	0	3	7
Cusanovich, Lou (R-Woodland Hills) ...	4	3	3	9	Robbins, Alan (D-North Hollywood)	5	1	8	4
Deukmejian, George (R-Long Beach) ...	3	5	4	10	Roberti, David A. (D-Hollywood)	2	0	12	2
Dills, Ralph C. (D-Gardena)	6	1	10	7	Rodda, Albert S. (D-Sacramento)	4	3	6	6
Dunlap, John F. (D-Napa)	7	1	14	2	Russell, Newton R. (R-Glendale)	1	8	2	15
Foran, John F. (D-San Francisco)	6	0	10	5	Sieroty, Alan (D-Los Angeles)	4	1	10	1
Garamendi, John (D-Mokelumne Hill) ...	3	0	9	7	Smith, Jerome A. (D-San Jose)	1	3	9	7
Garcia, Alex P. (D-Los Angeles)	1	0	13	1	Song, Alfred H. (D-Monterey Park)	1	0	11	5
Greene, Bill (D-Los Angeles)	16	3	13	4	Stiern, Walter W. (D-Bakersfield)	5	1	3	9
Gregorio, Arlen (D-Menlo Park)	3	7	8	5	Stull, John (R-Escondido)	3	2	1	14
Holden, Nate (D-Los Angeles)	1	0	11	2	Vuich, Rose Ann (D-Dinuba)			7	10
Holmdahl, John W. (D-Oakland)	3	6	10	5	Wilson, Bob (D-La Mesa)	0	0	10	6
Johnson, Ray (R-Chico)	3	5	5	11	Zenovich, George N. (D-Fresno)	7	8	8	7

California AFL-CIO's test votes on the Senate floor . . .

R: Right
W: Wrong
nv: not
voting

	Cumulative trauma 1	Clean-up contractors	Housing	Environmental impact	Industrial homeworkers	UDI Benefits	Tips and Gratuities	Property tax 1	Property tax 2	Public safety workers	Ex-offenders	Inventory tax	Free choice of doctor	Cumulative trauma 2	State employees	Casual earnings exemption	Agency shop	Liquefied natural gas
Alquist (D)	nv	R	W	R	R	R	R	R	R	W	R	W	nv	R	W	R	R	R
Ayala (D)	R	R	R	nv	R	R	R	W	R	W	R	W	nv	R	W	R	R	R
Behr (R)	W	W	W	R	R	nv	R	W	W	W	R	W	R	W	W	W	W	W
Beverly (R)	R	R	W	R	nv	R	nv	W	nv	W	W	W	R	R	W	R	nv	R
Briggs (R)	nv	nv	W	nv	W	nv	nv	W	W	nv	W	W	R	nv	nv	R	W	nv
Campbell (R)	W	R	W	nv	nv	nv	R	W	W	R	R	nv	R	W	W	nv	nv	nv
Carpenter, D. (R)	W	W	W	R	W	nv	W	R	W	W	W	nv	R	W	nv	nv	W	nv
Carpenter, P. (D)	nv	nv	nv	R	nv	R	nv	nv	R	R	R	W	R	R	nv	R	R	R
Cusanovich (R)	W	W	W	W	W	R	W	nv	nv	W	R	W	nv	nv	nv	R	W	nv
Deukmejian (R)	W	nv	W	R	W	R	R	W	W	W	W	W	nv	W	nv	nv	W	R
Dills (D)	W	R	W	R	R	nv	R	W	R	R	W	W	R	W	W	R	R	R
Dunlap (D)	R	R	R	R	R	nv	nv	R	R	R	R	R	R	R	W	R	R	W
Foran (D)	W	R	R	R	R	nv	nv	W	R	R	nv	W	R	W	W	R	nv	R
Garamendi (D)	W	R	R	R	nv	R	R	W	R	W	R	W	nv	W	W	R	R	R
Garcia (D)	nv	R	R	R	R	R	R	R	R	R	R	W	R	nv	nv	R	W	nv
Greene (D)	W	R	R	R	R	R	R	nv	R	R	R	W	R	W	W	R	R	R

Gregorio (D)	R	W	R	W	R	nv	nv	W	R	W	R	R	R	nv	nv	W	W	18
Holden (D)	R	nv	R	nv	R	nv	R	W	R	nv	nv	nv	nv	W	W	R	R	17
Holmdahl (D)	R	R	W	nv	R	nv	W	W	W	W	R	R	R	W	W	R	R	16
Johnson (R)	W	W	W	nv	W	R	R	W	W	W	W	W	W	nv	nv	W	W	15
Marks (R)	R	R	R	R	nv	R	nv	W	R	R	R	R	R	R	R	R	R	14
Mills (D)	W	R	R	nv	R	R	nv	W	W	W	nv	nv	nv	W	nv	nv	W	13
Nejedly (R)	R	R	R	nv	R	R	W	W	R	R	R	R	R	W	W	W	W	12
Nimmo (R)	W	W	W	W	R	R	W	W	W	W	W	W	W	W	W	W	W	11
Petris (D)	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	R	10
Presley (D)	W	R	W	R	R	R	nv	W	R	W	W	W	W	nv	nv	W	W	9
Rains (D)	nv	R	W	R	R	R	W	W	R	W	W	W	W	nv	nv	W	W	8
Richardson (R)	W	nv	W	W	W	nv	nv	R	W	nv	nv	nv	nv	W	W	W	W	7
Robbins (D)	W	R	nv	nv	R	nv	R	R	nv	R	R	R	R	nv	nv	W	W	6
Roberti (D)	R	R	R	nv	R	nv	R	R	R	R	R	R	R	R	R	R	R	5
Rodda (D)	W	nv	R	W	nv	nv	R	W	R	W	W	W	W	nv	nv	W	W	4
Russell (R)	W	W	W	nv	R	nv	W	W	W	W	W	W	W	W	W	W	W	3
Sieroty (D)	R	nv	R	R	R	nv	nv	R	nv	R	W	W	W	nv	nv	W	W	2
Smith (D)	R	R	W	R	R	R	R	W	W	W	W	W	W	W	W	W	W	1
Song (D)	W	R	W	R	R	R	R	W	R	W	W	W	W	W	W	W	W	
Stiern (D)	W	W	W	nv	W	nv	R	W	R	W	W	W	W	W	W	W	W	
Stull (R)	W	W	W	nv	W	nv	W	W	W	W	W	W	W	W	W	W	W	
Vuich (D)	R	W	W	W	nv	W	R	R	R	R	R	R	R	R	R	R	R	
Wilson (D)	W	nv	R	R	nv	R	W	W	W	W	W	W	W	W	W	W	W	
Zenovich (D)	nv	W	W	nv	R	R	W	W	W	W	W	W	W	W	W	W	W	

... and the test bills the Senate voted on:

1. **Cumulative Trauma 1** (AB 155—Goggin). Reduces employers' liability under workers' compensation for occupational disease and cumulative injury to their workers from the existing five years to one year by Jan. 1, 1981, thereby making jobs harder to find for workers who have had previous exposure to health risks. Passed 21-13, August 3, 1977.
2. **Clean-Up Contractors** (AB 557—Montoya). Expands the legal definition of the term "contractor" under the Contractors License Law to include those who undertake the cleaning of grounds of structures. Passed 22-11, August 11, 1977.
3. **Low and Moderate Income Housing** (AB 848—Kapiloff). Would have stimulated the construction of low- and moderate-income housing by permitting local governments to require inclusion of a specified proportion of such units in residential developments. Failed 17-21, September 15, 1977.
4. **Environmental Impact Reports** (AB 900—Boatwright). Requires social and economic factors to be included in environmental impact reports, such as the number and type of jobs to be created by a project and the impact on state and local tax bases. Passed 24-4, August 26, 1977.
5. **Industrial Homeworkers** (AB 968 — Alatorre). Extends unemployment and disability insurance benefits to individuals who do work at home according to specifications of employers on materials or goods furnished by the employer which are required to be returned to the employer or employer's agent. Passed 21-10, August 24, 1977.
6. **Unemployment Disability Insurance Benefits** (AB 1379—Fazio). Increases the maximum weekly benefit under the employee-financed State Disability Insurance program from \$119 to \$146 and raises the minimum benefit from \$25 to \$30. Passed 24-0, September 8, 1977.
7. **Tips and Gratuities** (AB 1628—Greene). Requires tips and gratuities to be treated as wages in determining disability insurance benefits if they are greater than \$20 during any calendar month. Passed 26-4, September 15, 1977.
8. **Property Tax 1** (SB 12—Smith). Proposed property tax package which provides inadequate tax relief for low- and middle-income homeowners and renters, contains no significant structural reform. It also imposes strict revenue raising limitation on local government thereby forcing a cut-back in social services and public employment opportunities. Passed 27-8, May 26, 1977.
9. **Property Tax 2** (SB 154—Petris). Proposed reform of property tax structure by relating tax to income level, providing ongoing progressive relief for homeowners and renters. It is financed by closing the capital gains loophole, making the state income tax progressive for high income groups, and partially utilizing state surplus. Passed 21-13, May 26, 1977.
10. **Public Safety Worker Arbitration** (SB 164 — Roberti). Would have granted third-party arbitration of labor dis-

- putes involving police and fire fighters. Failed 16-20, June 23, 1977.
11. **Ex-Offenders** (SB 224—Behr). Makes ex-offenders who have worked at a prison job or participated in a vocational education program eligible for unemployment insurance benefits upon their release from prison. Assembly amendments concurred in 27-11, September 15, 1977.
 12. **Inventory Tax Repeal** (SB 443—Smith). Repeals the business inventory tax without making up the loss of revenues through another tax on the business sector. Instead, it relies on individual taxpayers to make up the estimated \$3.2 billion tax loss over the next seven years. Passed 30-3, June 20, 1977.
 13. **Free Choice of Doctor** (SB 520—Foran). Assures workers suffering on-the-job disabilities the right to be treated by their personal physician from the first day of injury rather than after a 30-day period under current law. Passed 29-2, June 21, 1977.
 14. **Cumulative Trauma 2** (SB 555—Behr). Reduces employers' liability under workers' compensation for occupational disease and cumulative injury to their workers from the existing five years to one year by Jan. 1, 1980 thereby placing workers with previous exposure to health risks at greater disadvantage in securing jobs. Passed 21-15, June 2, 1977.
 15. **State Employees** (SB 839—Dills). Eliminates AFL-CIO rights and jurisdiction pertaining to state employees by imposing unit sizes which would only benefit the California State Employees Association, provides no unfair practice language, no union security, no administrative by an independent board, and no true collective bargaining rights. Passed 24-3, June 21, 1977.
 16. **Casual Earnings Exemption** (SB 876—Holden). Increases the amount of money an unemployed person may earn without incurring a reduction in unemployment insurance benefits from \$18 to \$21 per week. Passed 26-3, June 22, 1977.
 17. **Agency Shop** (SB 1065—Greene). Attaches a so-called conscience amendment to a bill designed to permit agency shop clauses in public employer-employee agreements. Amendment passed 16-14, June 23, 1977.
 18. **Liquified Natural Gas** (SB 1081—Alquist). Spurs construction of the state's first liquified natural gas facility to avert a predicted energy shortage that could jeopardize hundreds of thousands of jobs in California within the next several years. Passed 23-6, June 21, 1977.

... And the test bills Senate committees voted on:

Public Utilities,

Transit and Energy	25	26	Revenue and Taxation	27	28	29
Alquist (D)	R	R	Ayala (D)	W	R	nv
Cusanovich (R)	R	R	Deukmejian (R)	W	W	R
Dills (D)	R	R	Dunlap (D)	R	R	R
Foran (D)	R	R	Holmdahl (D)	W	W	W
Garamendi (D)	R	R	Nimmo (R)	W	W	nv
Holden (D)	R	nv	Petris (D)	R	R	R
Nejedly (R)	R	nv	Richardson (R)	nv	nv	nv
Rains (D)	R	nv	Roberti (D)	nv	R	R
Russell (R)	W	R	Sieroty (D)	W	R	R

BUSINESS AND PROFESSIONS

1. **Clean-Up Contractors** (AB 557—Montoya). Expands the legal definition of the term "contractor" under the Contractors License Law to include those who undertake the cleaning of grounds of structures. Passed 6-1, May 25, 1977.

FINANCE

2. **Environmental Impact Reports** (AB 900—Boatwright). Requires social and economic factors to be included in environmental impact reports, such as the number and type of jobs to be created by a project and the impact on state and local tax bases. Passed as amended 7-5, August 15, 1977.
3. **Unemployment Disability Insurance Benefits** (AB 1379—Fazio). Increases the maximum weekly benefit under the employee-financed State Disability Insurance program from \$119 to \$146 and raises the minimum benefit from \$25 to \$30. Passed 7-1, August 31, 1977.
4. **Property Tax 1** (SB 12—Smith). Proposed property tax package which provides inadequate tax relief for low-

and middle-income homeowners and renters, contains no significant structural reform. It also imposes strict revenue-raising limitation on local government thereby forcing a cut-back in social services and public employment opportunities. Passed 9-3, May 9, 1977.

5. **Property Tax 2** (SB 154—Petrus). Proposed reform of property tax structure by relating tax to income level, providing ongoing progressive relief for homeowners and renters. It is financed by closing the capital gains loophole, making the state income tax progressive for high income groups, and partially utilizing of state surplus. Passed as amended 7-6, May 9, 1977.

6. **State Employees** (SB 839—Dills). Eliminates AFL-CIO rights and jurisdiction pertaining to state employees by imposing unit sizes which would only benefit the California State Employees Association, provides no unfair practice language, no union security, no administration by an independent board, and no true collective bargaining rights. Passed as amended 7-5, June 6, 1977.

7. **Liquefied Natural Gas** (SB 1081—Alquist). Spurs con-

struction of the state's first liquified natural gas facility to avert a predicted energy shortage that could jeopardize hundreds of thousands of jobs in California within the next several years. Passed 9-2, June 6, 1977.

GOVERNMENTAL ORGANIZATION

8. Environmental Impact Reports (AB 900—Boatwright). Requires social and economic factors to be included in environmental impact reports, such as the number and type of jobs to be created by a project and the impact on state and local tax bases. Passed 6-0, August 2, 1977.

9. Public Safety Worker Arbitration (SB 164—Roberti). Grants third-party arbitration of labor disputes that involve police and fire fighters. Passed as amended 7-4, March 15, 1977.

10. State Employees (SB 839—Dills). Eliminates AFL-CIO rights and jurisdiction pertaining to state employees by imposing unit sizes which would only benefit the California State Employees Association, provides no unfair practice language, no union security, no administration by an independent board, and no true collective bargaining rights. Passed as amended 6-1, April 19, 1977.

11. Public Employees (SB 1019—Smith). Would have required bargaining for wages and conditions between public employees and their employers be held in public sessions. Failed 2-5, May 31, 1977.

12. Agency Shop (SB 1065—Greene). Permits agency shop clauses in public employer-employee agreements. Passed 6-2, May 24, 1977.

INDUSTRIAL RELATIONS

13. Domestic Workers' Compensation (AB 133—Robinson).

Preserves workers' compensation coverage won in 1975 for full time household domestic workers and gardeners. Passed as amended 4-2, February 16, 1977.

14. Cumulative Trauma 1 (AB 155—Goggin). Reduces employers' liability under workers' compensation for occupational disease and cumulative injury to their workers from the existing five years to one year by Jan. 1, 1981, thereby making jobs harder to find for workers who have had previous exposure to health risks. Passed 5-0, June 1, 1977.

15. Industrial Homeworkers (AB 968—Alatorre). Extends unemployment and disability insurance benefits to individuals who do work at home according to specifications of employers on materials or goods furnished by the employer which are required to be returned to the employer or employer's agent. Passed 4-3, August 11, 1977.

16. Unemployment Disability Insurance Benefits (AB 1379—Fazio). Increases the maximum weekly benefit under the employee-financed State Disability Insurance program from \$119 to \$146 and raises the minimum benefit from \$25 to \$30. Passed 6-0, August 11, 1977.

17. Access Rule (SB 20—Stull). Undermines the access rule adopted by the Agricultural Labor Relations Board and subsequently upheld by both the State and U.S. Supreme Courts as well as weakens rights of the union to a list of the names of grower's employees during organizing campaign. Passed as amended 4-1, April 20, 1977.

18. Ex-Offenders (SB 224—Behr). Makes ex-offenders who have worked at a prison job or participated in a vocational education program eligible for unemployment in-

surance benefits upon their release from prison. Passed 4-1, April 20, 1977.

19. **Free Choice of Doctor** (SB 520—Foran). Assures workers suffering on-the-job disabilities the right to be treated by their personal physician from the first day of injury rather than after a 30-day period under current law. Passed as amended 4-3, May 18, 1977.

20. **Successor Agreement** (SB 609—Alquist). Would have made any collective bargaining agreement between an employer corporation and a labor organization which is not already subject to existing law binding upon any successor corporation. Failed 2-3, May 18, 1977.

21. **Casual Earnings Exemption** (SB 876—Holden). Increases the amount of money an unemployed person may earn without incurring reduction in unemployment insurance benefits from \$18 to \$21 per week. Passed as amended 4-3, May 18, 1977.

22. **Trade Disputes** (SB 961—Marks). Would have provided that workers who are locked out by their employer because of a strike against another employer will not be disqualified from receiving unemployment insurance benefits for leaving work because of a trade dispute. Failed 1-3, May 18, 1977.

23. **Supplemental Unemployment Benefits** (SB 1113—Nejedly). Would have specified that unemployment insurance benefits shall not be reduced or denied because of the receipt of supplemental benefits from an employer. Failed 2-2, June 1, 1977.

NATURAL RESOURCES AND WILDLIFE

24. **Bottle-Can Control** (SB 650—Nejedly). Enacts a statewide litter control and recycling plan of such things as

food and beverage containers including but not limited to bottles and cans. Passed as amended 5-1, April 26, 1977.

PUBLIC UTILITIES, TRANSIT AND ENERGY

25. **Right to Strike** (SB 793—Russell). Would have repealed right to strike of workers for the Southern California Rapid Transit District. Failed 1-8, June 7, 1977.

26. **Liquidified Natural Gas** (SB 1081—Alquist). Spurs construction of the state's first liquidified natural gas facility to avert a predicted energy shortage that could jeopardize hundreds of thousands of jobs in California within the next several years. Passed 6-0, May 17, 1977.

REVENUE AND TAXATION

27. **Property Tax 1** (SB 12—Smith). Proposed property tax package which provides inadequate tax relief for low- and middle-income homeowners and renters, contains no significant structural reform. It also imposes strict revenue-raising limitation on local government thereby forcing a cut-back in social services and public employment opportunities. Passed 5-2, March 30, 1977.

28. **Property Tax** (SB 154—Petrus). Proposed reform of property tax structure by relating tax to income level, providing ongoing progressive relief for homeowners and renters. It is financed by closing the capital gains loophole, making the state income tax progressive for high income groups, and partial utilizing state surplus. Passed 5-3, March 30, 1977.

29. **Public Safety Worker Arbitration** (SB 164—Roberti). Grants third-party arbitration of labor disputes that involve police and fire fighters. Passed 5-1, May 18, 1977.

How the State Assembly voted

Summary of voting records

R: right W: wrong

	Committee		Floor			Committee		Floor	
	R	W	R	W		R	W	R	W
Agnos, Art (D-San Francisco)	3	2	6	1	Craven, William (R-Vista)	1	1	2	6
Alatorre, Richard (D-Los Angeles)	2	0	8	0	Cullen, Mike (D-Long Beach)	2	0	5	3
Antonovich, Mike D. (R-Glendale)			0	8	Dannemeyer, William E. (R-Fullerton) ..	0	2	0	8
Arnett, Dixon (R-Redwood City)	1	4	1	6	Deddeh, Wadie P. (D-Chula Vista)	2	0	5	2
Bane, Tom (D-Van Nuys)	3	2	3	4	Dixon, Julian C. (D-Los Angeles)	3	1	7	1
Bannai, Paul (R-Gardena)	1	4	2	6	Duffy, Gordon W. (R-Hanford)	3	2	3	3
Bates, Tom (D-Oakland)	1	0	6	0	Egeland, Leona H. (D-San Jose)			7	1
Berman, Howard L. (D-Sherman Oaks) ..	5	1	7	1	Ellis, Jim (R-San Diego)	0	2	1	7
Boatwright, Daniel E. (D-Concord)	2	2	4	4	Fazio, Vic (D-Sacramento)	3	1	7	1
Brown, Willie L., Jr. (D-San Francisco) ..	1	0	7	0	Fenton, Jack R. (D-Montebello)	3	0	4	2
Calvo, Victor (D-Mountain View)	2	3	7	1	Gage, Michael (D-Napa)	2	0	7	1
Chacon, Peter R. (D-San Diego)	1	0	7	0	Goggin, Terry (D-San Bernardino)	5	1	7	1
Chapple, Eugene A. (R-Sacramento)	1	2	0	6	Greene, Leroy F. (D-Carmichael)	3	2	6	2
Chei, Fred W. (D-Long Beach)			4	4	Gualco, Eugene T. (D-Sacramento)	5	1	7	1
Chimbole, Larry (D-Lancaster)			1	7	Hallett, Carol (R-Atascadero)	1	1	1	7
Cline, Robert C. (R-Northridge)			1	6	Hart, Gary K. (D-Santa Barbara)	4	1	7	1
Collier, John L. E. (R-Arcadia)			0	7	Hayden, Richard D. (R-Cupertino)	6	2	5	1
Cordova, Ronald (D-El Toro)			2	6	Hughes, Teresa (D-Los Angeles)	4	0	8	0

SIXTEEN

	Committee		Floor			Committee		Floor	
	R	W	R	W		R	W	R	W
Imbrecht, Charles R. (R-Ventura)	1	0	4	4	Sieroty, Alan (D-Los Angeles) ²	0	1	0	1
Ingalls, Walter M. (D-Riverside)	2	3	5	3	Statham, Stan (R-Chico)	1	0	4	4
Kapiloff, Lawrence (D-San Diego)	1	0	7	1	Stirling, Dave (R-Hacienda Heights) ...	0	1	0	8
Keene, Barry (D-Eureka)	1	0	6	2	Sultt, Tom (D-Palm Springs)	4	2	2	6
Keysor, Jim (D-San Fernando)			7	1	Thomas, Vincent (D-San Pedro)	2	0	5	1
Knox, John T. (D-Richmond)	3	1	7	1	Thomas, William M. (R-Bakersfield)			1	2
Lancaster, William (R-Covina)	1	3	0	1	Thurman, John E., Jr. (D-Modesto)			3	5
Lanternman, Frank (R-Pasadena)	3	3	1	7	Torres, Art (D-Los Angeles)	6	0	8	0
Lehman, Richard (D-Fresno)			5	3	Tucker, Curtis R. (D-Inglewood)	2	0	7	1
Lewis, Jerry (R-Redlands)	1	1	1	6	Vasconcellos, John (D-San Jose)	3	2	6	1
Lockyer, William (D-San Leandro)	2	0	7	1	Vicencia, Frank (D-Paramount)			6	1
Maddy, Kenneth L. (R-Fresno)			3	5	Warren, Charles (D-Los Angeles) ³			0	0
Mangers, Dennis (D-Huntington Beach) ..	1	0	4	2	Waters, Maxine (D-Los Angeles)			7	1
McAlister, Alistar (D-San Jose)	4	3	5	3	Waters, Norman S. (D-Plymouth)	2	0	5	3
McCarthy, Leo T. (D-San Francisco) ...			7	0	Wornum, Michael (D-Corte Madera) ...	4	1	7	1
McVittie, Bill (D-Ontario)	2	3	3	5	Wray, Chester B. (D-Westminster)	2	0	7	1
Mello, Henry J. (D-Watsonville)	1	0	7	1	Young, Bruce E. (D-Cerritos)	3	2	6	1
Miller, John J. (D-Emeryville)	1	1	7	1					
Montoya, Joseph B. (D-La Puente)			5	1					
Mori, S. Floyd (D-Hayward)	4	0	7	1					
Nestande, Bruce (R-Orange)	1	1	4	4					
Papan, Louis J. (D-Daly City)	2	2	4	2					
Perino, Carmen (D-Stockton)	2	0	4	2					
Priolo, Paul (R-Woodland Hills)	0	0	0	8					
Robinson, Richard (D-Santa Ana)	6	4	4	2					
Roos, Mike (D-Los Angeles) ¹			1	0					
Rosenthal, Herschel (D-Los Angeles) ..	1	0	7	1					
Ryan, Marilyn (R-Rancho Palos Verdes)	1	0	5	3					

1. Oath of Office June 24, 1977.

2. Resigned March 24, 1977.

3. Resigned March 11, 1977.

California AFL-CIO's test votes on the Assembly floor . . .

R: Right

W: Wrong

nv: not voting

	Industrial homeworkers								Domestic workers' compensation							
	Housing		Bonding		Collective bargaining		Forced overtime		UDI benefits		Tips and gratuities		Domestic workers' compensation			
	1	2	3	4	5	6	7	8	1	2	3	4	5	6	7	8
R: Right																
W: Wrong																
nv: not voting																
Agnos (D)	.....R	R	R	R	R	R	nv	W	Craven (R)	.....W	W	W	W	R	W	W
Alatorre (D)	.....R	R	R	R	R	R	R	R	Cullen (D)	.....W	R	R	R	R	W	W
Antonovich (R)	.....W	W	W	W	W	W	W	W	Dannemeyer (R)	....(R)	W	W	W	W	W	W
Arnett (R)	.....W	nv	W	W	W	R	W	W	Deddeh (D)	.....W	R	R	R	R	W	W
Bane (D)	.....W	W	nv	W	W	R	W	W	Dixon (D)	.....R	R	R	R	R	R	nv
Bannai (R)	.....W	W	W	R	W	R	W	W	Duffy (R)	.....W	R	nv	W	nv	R	W
Bates (D)	.....R	nv	R	R	R	nv	W	W	Egeland (D)	.....R	R	R	R	R	R	W
Berman (D)	.....R	R	R	R	R	R	R	W	Ellis (R)	.....W	W	W	W	W	W	W
Boatwright (D)	.....W	R	W	R	W	R	R	W	Fazio (D)	....(R)	R	R	R	R	R	W
Brown (D)	.....R	R	R	R	R	R	nv	R	Fenton (D)	.....W	R	nv	W	nv	R	W
Calvo (D)	.....R	R	R	R	R	R	R	W	Gage (D)	.....R	R	R	R	R	R	W
Chacon (D)	.....R	R	W	R	R	R	R	nv	Goggin (D)	.....R	R	R	R	R	R	W
Chapple (R)	.....W	W	R	nv	W	W	nv	W	Greene (D)	.....R	R	W	R	R	R	W
Chel (D)	.....W	W	R	R	R	R	W	W	Gualco (D)	.....R	R	R	R	R	R	W
Chimbole (D)	.....W	W	W	W	W	R	W	W	Halfett (R)	.....W	W	W	W	W	W	W
Cline (R)	.....W	R	W	W	W	nv	W	W	Hart (D)	.....R	R	R	R	R	R	W
Collier (R)	.....W	W	W	W	W	W	nv	W	Hayden (R)	....(R)	R	nv	R	R	R	W
Cordova (D)	.....W	R	W	W	W	R	W	W	Hughes (D)	....(D)	R	R	R	R	R	R

1	2	3	4	5	6	7	8
Imbrecht (R)	R	R	W	W	W	R	W
Ingalls (D)	W	W	R	R	R	R	W
Kapiloff (D)	R	R	R	R	R	R	W
Keene (D)	W	R	R	R	R	R	W
Keyser (D)	R	R	R	R	R	R	W
Knox (D)	R	R	R	R	R	R	W
Lancaster (R)	nv	nv	nv	nv	nv	nv	W
Lanterman (R)	W	W	W	W	W	W	W
Lehman (D)	R	R	R	W	R	W	W
Lewis (R)	W	W	R	W	nv	W	W
Lockyer (D)	R	R	R	R	R	R	W
Maddy (R)	W	W	R	W	R	W	W
Mangers (D)	R	W	nv	nv	R	R	W
McAllister (D)	W	R	R	W	R	R	W
McCarthy (D)	R	R	R	R	R	R	nv
McVittie (D)	W	R	W	W	R	W	W
Mello (D)	R	R	R	R	R	R	W
Miller (D)	R	R	R	R	R	R	W
Montoya (D)	R	W	nv	R	R	R	nv
Mori (D)	R	R	R	R	R	R	W
Nestande (R)	W	R	W	W	R	R	W
Papan (D)	W	W	R	R	R	nv	nv
Perino (D)	R	W	nv	nv	R	R	W
Priolo (R)	W	W	W	W	W	W	W
Robinson (D)	W	nv	R	R	R	nv	W
Roos (D) ¹		R	nv	nv			
Rosenthal (D)	R	R	R	R	R	R	W

1	2	3	4	5	6	7	8
Ryan (R)	R	W	R	W	R	R	W
Sieroty (D) ²							W
Statham (R)	R	W	W	W	R	R	W
Stirling (R)	W	W	W	W	W	W	W
Suitt (D)	W	R	W	W	R	W	W
Thomas, V. (D)	W	R	R	R	R	nv	nv
Thomas, W. (R)	W	nv	nv	nv	nv	R	W
Thurman (D)	W	W	R	W	W	R	W
Torres (D)	R	R	R	R	R	R	R
Tucker (D)	R	R	R	R	R	R	W
Vasconcellos (D)	R	R	nv	R	R	R	W
Vicencia (D)	R	R	R	R	R	nv	W
Warren (D) ³							nv
Waters, M. (D)	R	R	R	R	R	R	R
Waters, N. (D)	R	R	R	W	R	W	W
Wornum (D)	R	R	R	R	R	R	W
Wray (D)	R	R	R	R	R	R	W
Young (D)	R	nv	R	R	R	R	W

1. Oath of Office June 24, 1977.

2. Resigned March 24, 1977.

3. Resigned March 11, 1977.

... and the test bills the Assembly voted on:

1. **Low and Moderate Income Housing (AB 848—Kapiloff).**
Stimulates the construction of low-and moderate-income housing by permitting local governments to require inclusion of a specified proportion of such units in resi-

job injuries suffered by household domestic workers and gardeners. Passed 67-6, January 20, 1977.

2. **Industrial Homeworkers** (AB 968—Alatorre). Extends unemployment and disability insurance benefits to individuals who do work at home according to specifications of employers on materials or goods furnished by the employer which are required to be returned to the employer or employer's agent. Passed 59-15, June 21, 1977.
3. **Hotel and Restaurant Bonding** (AB 1045—Berman). Requires new eating, drinking, and lodging establishments to post a bond to cover the wages and fringe benefits of their employees for the pay period or two weeks, whichever is longer. Passed 41-30, June 24, 1977.
4. **Collective Bargaining** (AB 1091—Berman). Provides collective bargaining rights for California State College and University employees. Passed 55-16, June 23, 1977.
5. **Forced Overtime** (AB 1295—Bates). Prevents major employers from forcing employees to work overtime except in specified emergencies. Passed 43-29, June 24, 1977.
6. **Unemployment Disability Insurance Benefits** (AB 1379—Fazio). Increases the maximum weekly benefit under the employee-financed State Disability Insurance program from \$119 to \$146 and raises the minimum benefit from \$25 to \$30. Passed 65-8, June 21, 1977.
7. **Tips and Gratuities** (AB 1628—Greene). Requires tips and gratuities to be treated as wages in determining disability insurance benefits if they are greater than \$20 during any calendar month. Passed 46-23, June 9, 1977.
8. **Domestics' Workers' Compensation** (AB 133—Robinson). Calls for one year suspension of 1975 law which provided workers' compensation protection for on-the-

The voting record in Assembly committees . . .

Finance, Insurance, and Commerce	1	2	3	4	5	6
Agnos (D)	nv	nv	R	nv	W	W
Bane (D)	R	nv	R	R	W	W
Bannai (R)	nv	W	W	nv	W	nv
Berman (D)	1					W
Calvo (D)	2		W	R	nv	W
Greene (D)		R	W	R	R	nv
Gualco (D)		R	nv	R	R	W
Hayden (R)			W	nv	nv	R
Ingalls (D)		nv	W	R	W	W
Lancaster (R)		W	W	nv	nv	W
McAlister (D)		R	W	R	W	W
Miller (D)		nv	nv	nv	R	W
Nestande (R)		nv	nv	R	nv	W
Papan (D)		R	nv	nv	W	W
Robinson (D)		R	W	R	W	W
Young (D)		R	W	R	nv	nv

1. Resigned March 21, 1977.
2. Became member March 21, 1977.

Housing and Community

3. Became member March 2, 1977.
4. Resigned March 2, 1977.
5. Became member April 11, 1977.
6. Resigned March 24, 1977.

... and the test bills Assembly committees voted on:

FINANCE, INSURANCE AND COMMERCE

1. **Unemployment Disability Insurance Benefits** (AB 1379—Fazio). Increases the maximum weekly benefit under the employee-financed State Disability Insurance program from \$119 to \$146 and raises the minimum benefit from \$25 to \$30. Passed as amended 9-0, May 18, 1977.
2. **Waiting Period** (AB 1456—Bates). Would have provided unemployment insurance benefits for the first-week waiting period when unemployment continues for five weeks or more. Failed 0-9, May 18, 1977.
3. **Tips and Gratuities** (AB 1628—Greene). Requires tips and gratuities to be treated as wages in determining disability insurance benefits if they are greater than \$20 during any calendar month. Passed 10-2, May 18, 1977.
4. **Free Choice of Doctor** (SB 520—Foran). Assures workers suffering on-the-job disabilities the right to be treated by their personal physician from the first day of injury rather than after a 30-day period under current law. Passed as amended 8-0, August 10, 1977.
5. **Cumulative Trauma 2** (SB 555—Behr). Reduces employers' liability under workers' compensation for occupational disease and cumulative injury to their workers from the existing five years to one year by Jan. 1, 1980

thereby placing workers with previous exposure to health risks at greater disadvantage in securing jobs. Passed 8-2, June 15, 1977.

6. **Domestics' Workers' Compensation** (AB 133—Robinson). Calls for one year suspension of 1975 law which provided workers' compensation protection for on-the-job injuries suffered by household domestic workers and gardeners. Passed as amended 13-1, January 12, 1977.

HOUSING AND COMMUNITY DEVELOPMENT

7. **Housing Referendum** (ACA 47—Brown). Modifies the current prohibition against the development, construction, or acquisition of low rent housing until such projects are approved by a referendum. Passed 5-0, June 15, 1977.

LABOR, EMPLOYMENT, AND CONSUMER AFFAIRS

8. **Hotel and Restaurant Bonding** (AB 1045—Berman). Requires new eating, drinking, and lodging establishments to post a bond to cover the wages and fringe benefits of their employees for the pay period or two weeks, whichever is longer. Passed as amended 8-3, May 18, 1977.
9. **Forced Overtime** (AB 1295—Bates). Prevents major employers from forcing employees to work overtime except in specified emergencies. Passed as amended 7-2, June 1, 1977.

PUBLIC EMPLOYEES AND RETIREMENT

10. **Open Shop** (AB 489—Antonovich). Would have imposed compulsory open shop on California public education employees under the guise of freedom of conscience. Failed 3-6, April 19, 1977.
11. **Collective Bargaining** (AB 1091—Berman). Provides col-

lective bargaining rights for California State College and University employees. Passed as amended 8-0, May 17, 1977.

RESOURCES, LAND USE, AND ENERGY

12. **Environmental Impact Reports** (AB 900—Boatwright). Requires social and economic factors to be included in environmental impact reports, such as the number and type of jobs to be created by a project and the impact on state and local tax bases. Passed as amended 11-0, April 21, 1977.

WAYS AND MEANS

13. **Hotel and Restaurant Bonding** (AB 1045—Berman). Requires new eating, drinking, and lodging establishments to post a bond to cover the wages and fringe benefits of their employees for the pay period or two weeks, whichever is longer. Passed as amended 11-0, June 15, 1977.
14. **Collective Bargaining** (AB 1091—Berman). Provides collective bargaining rights for California State College and University employees. Passed as amended 13-5, June 15, 1977.
15. **Forced Overtime** (AB 1295—Bates). Prevents major employees from forcing employees to work overtime except in specified emergencies. Passed 13-4, June 15, 1977.
16. **Unemployment Disability Insurance Benefits** (AB 1379—Fazio). Increases the maximum weekly benefit under the employee-financed State Disability Insurance program from \$119 to \$146 and raises the minimum benefit from \$25 to \$30. Passed 13-0, June 15, 1977.
17. **State Employees** (SB 839—Dills). Would have amended a modified extension of collective bargaining rights to

state employees by imposing an open shop provision under the guise of freedom of conscience. Failed 8-8, August 24, 1977.

18. **Domestics' Workers' Compensation** (AB 133—Robinson). Calls for one year suspension of 1975 law which provided workers' compensation protection for on-the-job injuries suffered by household domestic workers and gardeners. Passed 14-7, January 18, 1977.