

A review of the Legislative year
by the **California AFL-CIO**

Force for progress 1974



California Labor Federation, AFL-CIO

Executive Council

The California Labor Federation, AFL-CIO represents California's 1.6 million AFL-CIO union members. The Federation's headquarters are at 995 Market Street, San Francisco, CA 94103. The Federation also maintains offices in Sacramento. Phone (415) 986-3585

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THE AFL-CIO's effort made 1974 a productive and beneficial legislative year for millions of California workers. Labor-sponsored measures enacted during the year rounded out an important and useful package of legislative advances recorded in 1973, the first half of the State Legislature's first two-year session. In all, achievements in the full session advanced labor's legislative gains to new high ground.

Still, much remains to be done; labor's agenda is a long one. We are now working with the new Legislature and the new Governor on the vital tasks of extending the boundaries of justice and security for all Californians.

Fraternally yours,

A handwritten signature in black ink that reads "John F. Henning". The signature is written in a cursive style with a large, sweeping initial "J".

John F. Henning

*Executive Secretary-Treasurer
California Labor Federation, AFL-CIO*

EIGHT labor-sponsored measures were enacted in 1974 by the State Legislature and signed into law by former Governor Ronald Reagan. They measurably extended the advances recorded by organized labor in the first half of the state's first two-year legislative session. Viewed from the perspective of the two-year session, labor's achievements brought major gains to millions of California workers.

Measures sought by the California Labor Federation in 1973 raised social insurance benefits by an estimated \$117,000,000 a year. To these gains, the 1974 measures added:

- ✓ A mandatory rehabilitation program for job-injured workers;
- ✓ Coverage of newsvendors under the workers' compensation program;
- ✓ Disability insurance protection for small groups of workers in less-than-full-plant units;
- ✓ A higher limit on the amount of wages that an unemployed worker may earn without suffering a reduction in the weekly benefit.

Other measures adopted in 1974 spelled out truth-in-advertising for health care services; required Spanish-language contracts from firms advertising that they do business in Spanish; eliminated discriminatory taxes on cargo containers that had jeopardized waterfront jobs.

The first half of the two-year session saw fourteen measures proposed by the California Labor Federation adopted and signed into law. They raised benefits under the state workers' compensation, unemployment and disability insurance programs. They extended authority to the Industrial Welfare Commission to establish hours and working conditions for men, as it had for a half-century for women and children. In 1972, a Federation-sponsored bill had extended the state minimum wage law to men. This group of bills, pursued by organized labor over several sessions, reflected its continuing effort to translate equal rights into viable law.

Six bills, proposed by the Federation in 1974, were passed by the Legislature but were vetoed by former Governor Reagan. Among them, for the fourth time, was one covering farm

workers under the unemployment insurance program.

The achievements in these two years is due, in the first place, to the contributions of unions, union members and union officials toward the election of liberal Democratic majorities in both houses of the Legislature. Their support of the state AFL-CIO's political education activities continued to be a crucial factor in electing lawmakers who are friendly to labor's legislative goals. Electoral activities to maintain these friendly majorities, as in the 1974 elections, remain a vital weapon in labor's arsenal.

In terms of Legislative representation, the Federation has received generous and necessary cooperation from union representatives at all levels — local unions, city and county central bodies, and state councils. Their support amplifies labor's voice in the halls of the Capitol at Sacramento.

A majority of the members of the Legislature has responded to organized labor's program with friendly understanding and support. Their cooperation has been a valuable element in labor's legislative successes.

Enacted

In 1974, the following labor-sponsored measures were enacted by the State Legislature and signed by Governor Reagan:

1. Unemployment Insurance

(AB 738 Ralph) Increases amount of wages that can be earned by an unemployed worker from \$12 to \$18 without resulting in a reduction of the worker's weekly benefit.

2. Unemployment Insurance

(AB 3672 Deddeh) Allows voluntary coverage with disability insurance of less-than-full-plant unit. It will extend DI coverage to small groups of workers who, otherwise, would be excluded from protection.

3. Workers' Compensation

(AB 760 Brown) Provides for a mandatory rehabilitation program for workers injured on the job whenever needed.

4. Workers' Compensation

(*AB 2935 Burton*) Extends workers' compensation coverage to newsvendors.

5. Consumers

(*AB 2797 Alatorre*) Requires firms advertising that they do business in Spanish to provide contracts in both Spanish and English on request.

6. Consumers

(*AB 2993 Burton*) Provides for mandatory refund of unused insurance premiums.

7. Consumers

(*SB 2000 Roberti*) Prohibits a health care service plan from using untrue or misleading advertising. Permits labor organizations or employer groups to inform its members of the benefits and charges involved in health care service plans for which they have contracted. New or revised written advertisements regarding such plans are required to be submitted to the Attorney General prior to use.

8. Taxation

(*SB 884 Dills*) Exempts from property taxes certain cargo containers used by U.S. shipowners. Courts had exempted foreign shipowners from the California tax on containers. SB 884 eliminates their unfair competitive advantage.

Vetoed

The following labor-sponsored bills were vetoed by Governor Reagan:

1. Unemployment Insurance

(*AB 736 Ralph*) Would have included tips in excess of \$20 a month as wages in determining payments into the unemployment insurance fund.

2. Unemployment Insurance

(*AB 3400 Fenton*) Would have extended unemployment insurance coverage to farm workers.

3. Environment

(AB 938 Warren) This measure would have required a report on the economic impact of projects where an environmental impact report is now required by state law.

4. Unemployment Insurance

(AB 3671 Deddeh) This would have increased unemployment benefits for categories of workers who have had no increase since 1961.

5. Worker Protection

(AB 2686 Berman) This bill was designed to protect employees in theatres who are not involved in policy or monetary roles in the exhibition of obscene films.

6. Code of Civil Procedures

(AB 3666 Dunlap) The rules, regulations, and procedures adopted by a public agency regarding submission of employer-employee disputes to arbitration would, under this measure, be considered arbitration agreements for the purposes of the Code of Civil Procedure's provisions regarding arbitration.

In the following pages, the California Labor Federation presents its tabulation of selected floor and committee votes cast by members of the State Legislature in 1974. The Federation has chosen key bills which provided the best yardstick for measuring the legislators' attitude toward labor. The recorded votes on these test measures are tabulated from labor's viewpoint; R = Right, W = wrong. Failure to vote is noted by the symbol nv.

This is how the State Senate voted

as tabulated by
California AFL-CIO

	Committee		Floor		R = Right			W = Wrong			nv = not voting						
	R	W	R	W	1	2	3	4	5	6	7	8	9	10	11	12	13
Alquist (D)	7	0	12	0	R	R	R	R	nv	R	R	R	R	R	R	R	R
Ayala (D)	1	0	10	2	R	nv	R	R	R	R	R	R	R	R	R	R	R
Behr (R)			8	2	R	R	R	nv	W	R	R	R	nv	nv	W	W	R
Bellenson (D)	3	4	6	4	R	R	nv	nv	R	R	R	R	W	W	W	W	nv
Berryhill (R)			3	9	W	R	W	nv	W	W	W	R	W	R	W	W	W
Biddle (R)	3	10	6	4	nv	nv	R	R	W	W	W	W	R	R	W	R	nv
Bradley (R)	0	1	3	10	R	R	W	W	W	W	W	W	W	W	W	W	W
Carpenter (R)	0	5	2	9	W	nv	nv	R	W	W	W	W	W	W	W	W	W
Collier (D)	4	2	7	3	R	R	nv	R	W	W	R	nv	R	R	nv	W	R
Cusanovich (R)	3	5	6	7	R	R	W	R	W	W	R	W	W	R	W	W	R
Deukmejian (R)	1	1	1	9	W	W	nv	W	W	W	W	W	W	W	nv	W	W
Dillis (D)	1	0	8	3	R	R	W	R	W	nv	R	R	R	R	nv	W	R
Dymally (D)			9	0	R	R	R	R	R	nv	R	R	R	R	R	nv	nv
Gregorio (D)	1	0	12	1	R	R	R	R	R	R	R	R	R	R	R	W	R
Grunsky (R)	3	3	11	2	R	R	R	R	W	R	R	R	W	R	R	R	R
Harmer (R)			2	6	W	nv	R	R	W	nv	W	W	W	W	nv	nv	nv
Holmdahl (D)	4	0	11	0	R	R	nv	R	R	R	nv	R	W	R	R	R	R
Kennick (D)	0	1	11	1	R	nv	R	R	R	R	R	R	R	R	R	R	R
Lagomarsino ¹ (R)	0	1	0	1	R	R	R	R	R	R	R	R	W	nv			
Marks (R)	1	0	13	0	R	R	R	R	R	R	R	R	R	R	R	R	R
Marler (R)	3	4	4	5	nv	R	nv	R	W	W	W	W	W	W	nv	W	nv

1. **SB 1800—Deukmejian.** Pension reform. Passed, re-referred to Finance 5-0, May 1, 1974.
2. **SB 740—Marks.** Culinary bonding bill. Passed as amended 7-4, January 15, 1974.
3. **SB 1604—Marks.** Eliminates Social Security offset with regard to subsequent injuries. Refused passage as amended 5-7, August 8, 1974.
4. **SB 1605—Marks.** Eliminates statutes of limitations for occupational disease. Passed 8-3, August 8, 1974.
5. **SB 1800—Deukmejian.** Pension reform. Passed 7-4, August 5, 1974.

Industrial Relations Committee

Biddle (R)	10	11	12	13	14	15	16	17
Moscone (D)	R	W	W	W	W	W	W	R
Richardson (R)	W	R	R	R	R	R	R	R
Roberti (D)	W	nv	nv	W	nv	nv	nv	nv
Rodda (D)	R	R	R	R	R	R	R	R
Short (D)	R	W	W	R	R	R	R	nv
Stull (R)	W	W	W	W	W	W	W	nv

10. **SB 740—Marks.** Culinary bonding bill. Passed as amended, re-referred to Finance 4-3, June 14, 1973.
11. **SB 1531—Marks.** Increases maximum duration of unemployment insurance benefits. Passage refused 2-4, June 13, 1974.
12. **SB 1555—Marks.** Increases weekly maximum unemployment insurance benefits. Passage refused 3-3, June 13, 1974.
13. **SB 1604—Marks.** Eliminates Social Security offset with regard to subsequent injuries. Passed, re-referred to Finance 4-3, June 6, 1974.

6. **SB 3077—Gonzales and Deddeh.** Repeals the marital and domestic quit disqualification. Passage refused 4-4, August 19, 1974.
7. **AB 3400—Fenton.** Provides unemployment insurance for farm workers. Passed 7-4, August 19, 1974.
8. **AB 3671—Deddeh and Lockyer.** Unemployment insurance increase. Passed 8-4, August 27, 1974.
9. **AB 3159—Z'berg.** Prohibits sale of metal beverage containers with detachable pull-tops. Passage refused 2-7, August 22, 1974.

Local Government Committee

Ayala (D)	18	Nejedly (R)	18
Bradley (R)	R	Petris (D)	W
Gregorio (D)	W	Rodda (D)	R
Marks (R)	R	Song (D)	R
		Stull (R)	W

14. **SB 1605—Marks.** Eliminates statutes of limitations for occupational diseases. Passed, re-referred to Finance 4-2, June 13, 1974.
15. **AB 3077—Gonzales and Deddeh.** Repeals the marital and domestic quit disqualification. Passed, re-referred to Finance 4-2, August 8, 1974.
16. **AB 3400—Fenton.** Provides unemployment insurance for farm workers. Passed, re-referred to Finance 4-2, June 27, 1974.
17. **AB 3671—Deddeh and Lockyer.** Unemployment insurance increase. Passed, re-referred to Finance 4-0, August 22, 1974.
18. **ACA 40—Brown.** Repeals requirement for advanced voter approval of public housing. Passed 6-3, May 16, 1974.

This is how the State Assembly voted as tabulated by California AFL-CIO

	Committee		Floor		R = Right			W = Wrong			nv = not voting					
	R	W	R	W	1	2	3	4	5	6	7	8	9	10	11	12
Alatorre (D)	6	0	10	0	nv	R	R	R	nv	R	R	R	R	R	R	R
Antonovich (R)	0	6	1	10	W	W	W	W	W	W	W	nv	W	W	W	W
Arnett (R)	0	4	3	7	W	nv	W	R	W	nv	W	W	R	W	W	W
Badham (R)	1	0	2	8	nv	W	W	W	W	W	nv	nv	W	W	R	R
Bagley (R)	1	0	6	1	nv	R	R	W	R	nv	R	nv	nv	nv	R	nv
Bannai (R)	0	4	6	4	R	R	W	nv	R	W	W	W	R	R	R	R
Bee (D)	3	0	12	0	R	R	R	R	R	R	R	R	R	R	R	R
Berman (D)	1	3	5	4	nv	R	R	R	nv	R	R	W	R	R	nv	nv
Beverly (R)	0	2	6	5	R	R	W	R	R	R	R	W	R	R	W	W
Boatwright (D)	0	3	9	1	R	R	W	nv	R	R	R	nv	R	R	R	R
Bond (R)	0	3	6	6	W	W	W	R	W	R	W	W	nv	W	W	W
Briggs (R)	3	0	11	0	R	nv	R	R	R	R	R	R	R	R	R	R
Brown (D)	3	0	1	9	W	W	W	W	nv	W	W	W	nv	W	W	W
Burke (R)	3	0	7	0	R	R	R	R	R	R	R	nv	nv	R	R	R
Burton ¹ (D)	8	0	6	6	W	W	W	R	R	R	W	W	W	W	W	R
Carter (R)	2	1	10	0	R	R	R	R	R	R	R	R	R	R	R	nv
Chacon (D)	0	5	7	3	nv	W	W	R	R	nv	W	W	W	W	W	W
Chappie (R)	0	5	1	11	W	R	W	W	W	W	W	W	W	W	W	W
Cline (R)	1	4	0	10	W	W	W	W	W	W	W	W	W	W	W	W
Collier (R)	2	0	8	0	R	R	R	nv	R	R	R	R	nv	R	R	R
Cory (D)	0	3	6	2	R	R	R	R	R	R	R	R	R	R	R	nv
Craven (R)	0	3	6	2	R	R	R	R	R	R	R	R	R	R	R	nv

1. Resigned June 25, 1974.

	Committee		Floor		1	2	3	4	5	6	7	8	9	10	11	12
	R	W	R	W												
Lewis (R)	0	2	6	3	nv	R	R	R	R	R	R	R	R	R	nv	nv
Lockyer ² (D)			9	0	R	R	R	R	R	R	R	R	R	R	R	R
MacDonald (D)	5	0	8	1	R	R	R	R	R	R	R	R	R	R	nv	nv
MacGillivray (R)	0	4	4	4	R	R	nv	W	R	nv	W	nv	R	R	R	W
Maddy (R)			8	1	R	R	nv	R	R	R	W	R	R	R	nv	nv
McAlister (D)	3	0	11	0	R	R	R	R	R	R	R	R	R	R	R	nv
McCarthy (D)	2	0	12	0	R	R	R	R	R	R	W	R	R	R	R	nv
McLennan (R)			0	11	W	W	W	W	W	W	W	W	W	W	nv	W
Meade (D)			10	0	R	R	R	R	R	R	R	R	R	nv	nv	R
Miller (D)	4	0	8	1	R	R	nv	R	R	R	R	nv	R	R	W	R
Mobley (R)	1	4	7	4	W	W	W	R	R	W	W	R	R	R	R	R
Montoya (D)	1	0	9	0	nv	nv	R	R	R	R	R	R	nv	R	R	nv
Moretti (D)			12	0	R	R	R	R	R	R	R	R	R	R	R	R
Murphy (R)			8	3	R	R	R	R	R	W	W	R	R	R	R	nv
Nirimo (R)	0	1	3	7	W	W	W	W	W	W	W	W	R	nv	nv	nv
Papan (D)			10	0	R	R	R	R	R	R	nv	R	R	R	R	nv
Powers (D)	5	0	9	1	R	R	R	R	R	R	W	R	R	R	R	nv
Priolo (R)	2	2	4	7	nv	W	W	W	W	W	W	R	R	R	R	W
Quimby (D)			7	1	R	R	nv	nv	nv	R	R	R	nv	R	R	W
Ralph (D)	5	0	8	0	R	R	nv	W	W	R	R	R	R	R	R	nv
Russell (R)	0	6	1	10	W	W	W	W	W	W	W	nv	W	W	W	W
Seeley (R)			4	8	R	R	W	W	W	W	W	W	W	W	R	W
Sieroty (D)	4	0	10	0	R	R	R	R	R	R	R	R	R	R	R	nv
Thomas (D)			12	0	R	R	R	R	R	R	R	R	R	R	R	R
Thurman (D)			10	1	R	R	nv	R	R	R	R	R	R	R	R	R

	Committee		Floor		1	2	3	4	5	6	7	8	9	10	11	12
Vasconcellos (D)	4	1	10	1	R	R	nv	R	R	R	R	R	R	R	R	R
Wakefield (R)	0	0	0	6	W	nv	W	W	nv	W	nv	W	nv	W	nv	W
Warren (D)	5	0	12	0	R	R	R	R	R	R	R	R	R	R	R	R
Waxman (D)	1	0	8	0	R	R	R	R	R	R	R	nv	nv	R	nv	nv
Wilson (D)	5	0	12	0	R	R	R	R	R	R	R	R	R	R	R	R
Wood (R)			9	3	R	R	W	R	R	R	W	R	R	R	R	W
Z'berg (D)	2	0	11	0	R	R	R	R	R	R	R	R	R	R	R	nv

2. Elected September 4, 1973.

And this is what it voted on:

- AB 736—Ralph.** Includes tips as wages in computing contributions to unemployment insurance funds. Passed 52-16, August 13, 1973.
- AB 938—Warren.** Requires preparation of economic impact report when an environmental impact report is required. Passed 56-14, August 6, 1973.
- AB 1243—Moretti.** Enacts a collective bargaining act for public employment. Passed 42-30, August 31, 1973.
- AB 2921—Burton and Lockyer.** Increases weekly maximum unemployment insurance benefits to \$120 and increases each bracket. Passed 58-14, June 6, 1974.
- AB 2934 —Burton and Lockyer.** Provides coverage for domestics and part-time gardeners. Passed 53-15, June 6, 1974.
- AB 3077—Gonzales and Deddeh.** Repeals the marital and domestic quit disqualification. Passed 55-16, May 28, 1974.
- AB 3370—Burton and Alatorre.** Provides for secret ballot elections for farm workers in making representation determination. Passed 42-31, August 19, 1974.
- AB 3400—Fenton.** Provides unemployment insurance for farm workers. Passed 51-17, May 20, 1974.
- AB 3671—Deddeh and Lockyer.** Unemployment insurance increase. Passed 62-4, June 28, 1974.
- ACA 40—Brown.** Repeals requirements for advanced voter approval of public housing. Passed 57-16, March 7, 1974.
- SB 884—Dills.** Cargo container property taxation. Passed 55-5, August 31, 1974.
- SB 2046—Marler.** Presumption as to cause of injuries under workers' compensation. Passage refused 19-34, August 31, 1974.

Assembly Committee Votes

Constitutional Amendments Committee

	1	2
Antonovich (R)	W	R
Garcia (D)	R	R
Holoman (D)	nv	R
Lewis (R)	W	R
McAlister (D)	R	W
Montoya (D)	R	W
Vasconcellos (D)	R	R

Employment and Public Employees Committee

Alatorre (D)	R
Dixon (D)	R
Fong (D)	R
Kapiloff (D)	R
Nimmo (R)	W
Russell (R)	W
Z'berg (D)	R

- ACA 40—Brown.** Repeals requirement for advanced voter approval of public housing. Adopted 4-2, Aug. 13, 1974.
- AB 1243—Moretti.** Enacts a collective bargaining act for public employment. Passed, re-referred to Revenue and Taxation 5-2, May 29, 1973.
- AB 2921—Burton and Lockyer.** Increases weekly maximum unemployment insurance benefits. Passed as amended, re-referred to Ways and Means 11-5, May 1, 1974.
- AB 2922—Burton and Lockyer.** Increases maximum duration of unemployment insurance benefits. Passed as amended, re-referred to Ways and Means 11-5, May 1, 1974.
- AB 3077—Gonzales and Deddeh.** Repeals the marital and domestic quit disqualification. Passed, re-referred to Ways and Means 11-4, May 1, 1974.

Finance and Insurance Committee

	3	4	5	6	7
Antonovich (R)	W	W	W	nv	W
Beverly (R)	W	W	R	nv	W
Briggs (R)	W	W	nv	nv	W
Chacon (D)	R	R	R	R	R
Cline (R)	W	W	W	W	W
Cullen (D)	R	R	W	R	R
Deddeh (D)	R	R	R	R	R
Fenton (D)	R	R	R	R	R
Foran (D)	R	R	R	R	R
Greene, Leroy F. (D)	R	R	R	R	R
Hayden (R)	R	R	R	nv	R
Knox (D)	R	R	R	R	R
Mobley (R)	nv	nv	nv	nv	nv
Powers (D)	R	R	R	R	R
Priolo (R)	nv	nv	nv	nv	nv
Ralph (D)	R	R	R	R	R
Russell (R)	W	W	W	W	W
Waxman (D)	nv	nv	nv	nv	nv
Wilson (D)	R	R	R	R	R

- AB 3671—Deddeh and Lockyer.** Unemployment insurance increase. Passed, re-referred to Ways and Means 11-2, May 22, 1974.
- AB 3400—Fenton.** Provides unemployment insurance for farm workers. Passed, re-referred to Ways and Means 11-5, May 1, 1974.

Labor Relations Committee

Alatorre (D)	8	R	9	R	10	R
Berman (D)	R	R	R	R	R	R
Bond (R)	W	W	W	nv	nv	nv
Craven (R)	W	W	W	W	W	W
Garcia (D)	R	R	R	R	R	R
Greene, Bill (D) ¹	W	W	W	W	W	W
MacGillivray (R)	R	nv	nv	nv	nv	nv
McAllister (D)	R	nv	nv	nv	nv	nv
McCarthy (D) ²	R	nv	nv	nv	nv	nv
Wakefield (R)	nv	nv	nv	nv	nv	nv

1. Not listed as a member 8/7/74

2. Not listed as a member 8/26/74

8. AB 3370—Burton and Alatorre. Provides for secret ballot representation elections for farm workers. Passed as amended, re-referred to Ways and Means 5-3, August 7, 1974.

9. AB 3816—Maddy. Agricultural Labor Relations Act of 1974. Passage refused 3-3, August 7, 1974.

10. SB 740 — Marks. Culinary bonding bill. Passed as amended, re-referred to Ways and Means 4-3, August 26, 1974.

11. AB 938—Warren. Requires preparation of economic impact report when an environmental impact report is required. Passed as amended, re-referred to Ways and Means 5-2, May 28, 1973.

12. ACA 40 — Brown. Repeals requirement for advanced voter approval of public housing. Adopted, re-referred to Constitutional Amendments 4-2, June 6, 1973.

Planning and Land Use Committee

Chappie (R)	11	R
Kapiloff (D)	R	R
Karabian (D)	R	R
Lewis (R)	W	W
McCarthy (D)	R	R
Priolo (R)	W	W
Warren (D)	R	R

Urban Development and Housing

Antonovich (R)	12	W
Chacorí (D)	R	R
Greene, Bill (D)	R	R
Holoman (D)	R	R
Kapiloff (D)	R	R
MacGillivray (R)	W	W
Wakefield (R)	nv	nv

